

NOTICE  
OF  
MEETING



**AUDIT AND PERFORMANCE REVIEW PANEL**

will meet on

**TUESDAY, 17TH NOVEMBER, 2015**

at

**7.00 PM**

in the

**COUNCIL CHAMBER - TOWN HALL,**

TO: MEMBERS OF THE AUDIT AND PERFORMANCE REVIEW PANEL

COUNCILLOR PAUL BRIMACOMBE (CHAIRMAN)  
COUNCILLORS STUART CARROLL, DR LILLY EVANS, LYNNE JONES,  
JACK RANKIN, ADAM SMITH (VICE-CHAIRMAN), LISA TARGOWSKA AND  
EDWARD WILSON

SUBSTITUTE MEMBERS: COUNCILLORS MALCOLM BEER, JOHN COLLINS,  
DAVID EVANS, RICHARD KELLAWAY, ROSS MCWILLIAMS, COLIN RAYNER,  
WESLEY RICHARDS, JOHN STORY AND SIMON WERNER

Karen Shepherd  
Democratic Services Manager  
Issued: 9/11/2015

Members of the Press and Public are welcome to attend Part I of this meeting.

The agenda is available on the Council's web site at [www.rbwm.gov.uk](http://www.rbwm.gov.uk) or contact the  
Panel Administrator

**Fire Alarm** - In the event of the fire alarm sounding or other emergency, please leave the building quickly and calmly by the nearest exit. Do not stop to collect personal belongings and do not use the lifts. Congregate in the Town Hall Car Park, Park Street, Maidenhead (immediately adjacent to the Town Hall) and do not re-enter the building until told to do so by a member of staff.

**Recording of Meetings** – The Council allows the filming, recording and photography of public Council meetings. This may be undertaken by the Council itself, or any person attending the meeting. By entering the meeting room you are acknowledging that you may be audio or video recorded and that this recording will be available for public viewing on the RBWM website. If you have any questions regarding the council's policy, please speak to the Democratic Services or Legal representative at the meeting.

## AGENDA

### PART I

<u>ITEM</u>	<u>SUBJECT</u>	<u>WARD</u>	<u>PAGE NO</u>
1.	<u>APOLOGIES</u> To receive any apologies for absence.		
2.	<u>DECLARATIONS OF INTEREST</u> To receive any declarations of interest.		5 - 16
3.	<u>MINUTES</u> To approve the Part I minutes of the meeting held on 8 September 2015.		17 - 24
4.	<u>ANNUAL AUDIT LETTER 2014/15</u> To consider the Annual Audit Letter 2014/15.		25 - 32
5.	<u>UPDATE ON THE ICT STRATEGY 2010-15</u> To consider the report.		33 - 80
6.	<u>COUNCIL RESERVES</u> To consider the use of Council reserves.		81 - 84
7.	<u>INCOME GENERATED BY FINES</u> To consider the presentation.		Verbal
8.	<u>HIGHWAYS STRUCTURAL MAINTENANCE</u> To consider the presentation.		Verbal
9.	<u>OPERATIONS DIRECTORATE PLAN</u> To consider the Operations Directorate Plan.		To Follow

**PART II**

<u>ITEM</u>	<u>SUBJECT</u>	<u>WARD</u>	<u>PAGE NO</u>
10.	<u>MINUTES</u>  To consider the Part II minutes of the meeting held on 8 September 2015.  <b><i>(Not for publication by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972)</i></b>		85 - 86

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## MEMBERS' GUIDANCE NOTE

### DECLARING INTERESTS IN MEETINGS

#### **DISCLOSABLE PECUNIARY INTERESTS (DPIs)**

DPIs include:

- Any employment, office, trade, profession or vocation carried on for profit or gain.
- Any payment or provision of any other financial benefit made in respect of any expenses occurred in carrying out member duties or election expenses.
- Any contract under which goods and services are to be provided/works to be executed which has not been fully discharged.
- Any beneficial interest in land within the area of the relevant authority.
- Any license to occupy land in the area of the relevant authority for a month or longer.
- Any tenancy where the landlord is the relevant authority, and the tenant is a body in which the relevant person has a beneficial interest.
- Any beneficial interest in securities of a body where
  - a) that body has a piece of business or land in the area of the relevant authority, and
  - b) either (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body **or** (ii) the total nominal value of the shares of any one class belonging to the relevant person exceeds one hundredth of the total issued share capital of that class.

#### **PREJUDICIAL INTERESTS**

This is an interest which a reasonable fair minded and informed member of the public would reasonably believe is so significant that it harms or impairs your ability to judge the public interest. That is, your decision making is influenced by your interest that you are not able to impartially consider only relevant issues.

#### **DECLARING INTERESTS**

If you have not disclosed your interest in the register, you **must make** the declaration of interest at the beginning of the meeting, or as soon as you are aware that you have a DPI or Prejudicial Interest. If you have already disclosed the interest in your Register of Interests you are still required to disclose this in the meeting if it relates to the matter being discussed. A member with a DPI or Prejudicial Interest **may make representations at the start of the item but must not take part in discussion or vote at a meeting.** The term 'discussion' has been taken to mean a discussion by the members of the committee or other body determining the issue. You should notify Democratic Services before the meeting of your intention to speak. In order to avoid any accusations of taking part in the discussion or vote, you must move to the public area, having made your representations.

If you have any queries then you should obtain advice from the Legal or Democratic Services Officer before participating in the meeting.

If the interest declared has not been entered on to your Register of Interests, you must notify the Monitoring Officer in writing within the next 28 days following the meeting.

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## AUDIT AND PERFORMANCE REVIEW PANEL

8 SEPTEMBER 2015

PRESENT: Councillors Paul Brimacombe (Chairman), Adam Smith (Vice-Chairman), Stuart Carrol, John Story, John Collins and Edward Wilson.

OFFICERS: Duncan Laird (KPMG), Catherine Hickman, Sheldon Hall, Richard Ellis, Chris Hilton, Richard Bunn, Alan Abrahamson, Clare Lawrence and David Cook.

### PART I

#### 13/15 APOLOGIES FOR ABSENCE

Apologies were received from Councillors Evans and Targowska. Councillors Story and Collins attended as substitutes.

#### 14/15 DECLARATIONS OF INTEREST

Councillor Carrol declared that he was the Deputy Lead Member for Public Health and had asked for agenda item 11, Public Health Accounting, to be brought to the Panel for consideration.

#### 15/15 MINUTES

The part I minutes of the meeting on the 30 June 2015 were approved as a true and correct record.

The Panel noted that the following actions were still outstanding from the meeting on 30 June 2015:

- Shared Audit and Investigation Service – A baseline to show service improvement was requested.
- Information on how new managers get up to speed with risk and governance when they join the authority.
- If the 'tough books' (tablets) being introduced as part of the Tree Improvement Plan had cameras.

#### 16/15 AUDIT MEMO – ISA 260 REPORT

The Panel considered the ISO 260 report for 2014/15 and were informed that the report summarises the key findings arising from the audit work of the Authority's 2014/15 financial statements and those of the Local Government Pension Scheme. The report also included the conclusion of the Authority's arrangements to secure economy, efficiency and effectiveness in its use of resources ('VFM conclusion').

Pages 3 to 4 of the report contained the key headlines with the anticipation of an unqualified opinion of the accounts and VFM arrangements set to be made by the end of September 2015.

KPMG were currently in correspondence with a local elector who had raised a query on the accounts. They were working with the Council to resolve this and did not anticipate a delay to either the opinion or the certificate.

It was noted that it was currently common with audits of local authorities that accounting for local authority maintained schools be identified as a financial audit risk. Officers had been assessing the control arrangements in relation to voluntary aided, voluntary controlled, and foundation schools in order to determine whether the schools' assets should be recognised on the authority's balance sheet.

The Panel were also informed that KPMG also anticipated issuing an unqualified opinion of the Berkshire Pension Fund. The Pension Fund's Annual Report had not yet been finalised and thus they were yet to confirm that the financial and non-financial information it contained was not inconsistent with the financial information contained in the audited financial statements. The Panel had until 1<sup>st</sup> December 2015 to publish the report.

The Chairman commented that it was good to see the anticipated reporting of an unqualified audit opinion and the conclusion that the authority had good processes in place for the production of its accounts and that the finance department should be commended.

**RESOLVED UNANIMOUSLY: That the Audit and Performance Review Panel note the report.**

17/15

#### STATEMENT OF ACCOUNTS 2014-15 FOLLOWING AUDIT

The Chairman introduced the report and informed that detailed questions on the accounts had been sent to officers by Panel Members prior to the meeting.

Councillor E Wilson questioned if the £4.6 million held in reserves had been earmarked for anything and was informed that the authority was required to hold a reserve. The general fund could be used across the council when needed and that the authority does keep a minimum fund that was usually above the current level.

The Council kept a number of reserves; some are required to be held for statutory reasons, some are needed to comply with proper accounting practice, and others have been set up to earmark resources for future spending plans. Earmarked reserves includes provisions created by the Royal Borough to cover that part of risk that is considered prudent.

Councillor Story asked what the repayment terms were for the £1.6m loan taken out with the Thames Valley Berkshire Local Enterprise Partnership for the waterways projects and was informed that re-payments had started this year and would be completed within the year; the project was funded by S106 payments. It was noted that the authority did not carry debt unless it was allocated to capital expenditure and a schedule of loans was contained within the Annual Treasury Report.

In response to questions from Councillor E Wilson regarding the apparent disposal of school assets the Panel were informed that when buildings were transferred to academies on a long lease they had to be shown as disposals; the properties



remained the ownership of the Council. Councillor E Wilson recommended that a note be put onto the accounts to this effect.

**RESOLVED UNANIMOUSLY: That the Audit and Performance Review Panel approves the audited accounts, a copy of which to be signed by the Chairman before the 30th September 2015.**

18/15 BUILDING CONTROL

Chris Hilton attended the meeting to discuss concerns raised about performance within building control as captured in the Integrated Performance Monitoring Report. The Panel were informed that there had been a larger than usual number of staff leaving the department and as the shared service was due to start this financial year it had been very difficult to recruit to the vacant post.

Clare Lawrence, Wokingham Council, attended the meeting as the shared service fell under her remit. The Shared Service had started in April 2015 and the main focus had been on getting the new service established with short notice. When established there were 7 vacancies and thus recruitment and retention was a priority. There was also a large backlog of work brought over from RBWM due to their recruitment problems.

The service was quite different from usual local authority services as 80% of its funding had to come from revenue generation. They were in direct competition with the private sector that were not bound by the same legislation; for example the authority had to publish its charges making it easier to be undercut.

Paul Trevelyan, Wokingham Council, informed the Panel that he had recently been appointed as the Building Control manager and had previously worked for RBWM and West Berkshire Council. Once appointed one of his priorities had been recruiting to the vacant positions and currently one post had been appointed to, two were due to be appointed to September 2015 and there was another advertising campaign underway. They were currently interviewing for a support officer and the vacancy from the RBWM manager would be deleted. It was expected that they would have a full establishment by October 2015.

Although the shared service had yet to agreed its performance indicators the current RBWM ones were:

- The registration and validation of applications within 5 working days.
- Plans checked and responded to within 15 working days.
- Completion certificate issued within 5 working days.

Because of the backlog and the introduction of a new IT system performance on all three targets were currently very far behind.

The Chairman felt that as there was a cumulative effect on the performance of the targets they should be seen in isolation of each other.

The Panel were concerned about the lack of a business plan for the services and how performance was to be improved, it was suggested that a target date should be given to get performance levels back on track.

The Chairman asked if the data could be seen as a Bell Curve so it was possible to see the spread of performance. Paul Trevelyan replied that at present they were having to run two separate systems, a new system was currently being installed so moving forward it would be easier to produce monthly performance reports.

The Chairman mentioned that when the shared service was agreeing their performance indicators they should also consider having a break even point for the service. Clare Lawrence replied that they were expecting to break even this year and that legislation prohibited them to hold a surplus so they had to either re-invest or reduce their fees.

The Panel felt that the service lacked a business case and business management sophistication. It was acknowledged that the shared service was created with existing problems from RBWM.

**RESOLVED UNANIMOUSLY: That the Audit and Performance Review Panel note the update and recommended that the shared service be set a target date for improved performance and that targets set have an operational cost model.**

19/15 SHARED AUDIT AND INVESTIGATION SERVICE - INTERNAL AUDIT OPINIONS REPORT

The Panel were informed that the attached Report responded to a question raised by Members of the Panel at their meeting on 30 June 2015 in respect of how the assessment was made for determining the overall Audit Opinion for individual Internal Audit reports.

The Panel were informed that the initial audit results were given to the appropriate manager for challenge and the final audit opinion contained an executive summary and how the audit opinion could be improved. In 2014/15 there had been no challenges of the audit opinions. Examples were appended to the report.

The Chairman commented that having no challenges to the audit opinion was good, however he would expect the management team to engage and challenge audits to aid service improvement and quality assurance.

Councillor Story reiterated the concern raised at the last Panel meeting that out of all the audited areas not one had achieved the highest ranking. The Panel were informed that the Management Action Plan would contain details of areas that would need improving to get a higher opinion. It was questioned if reaching the highest level in reality was unachievable; if this was the case the Panel would expect managers to challenge the audit opinion.

The Chairman mentioned that there were still cultural issues regarding risk management and how the authority used it, there needed to be a cultural shift and he questioned if CMT should review how the authority used internal audits.

**RESOLVED UNANIMOUSLY: That the Audit and Performance Review Panel note the report.**

20/15 2014/15 SHARED AUDIT AND INVESTIGATION ANNUAL REPORT (RBWM)

The Panel were informed that the report had been approved at its previous meeting and was added to this agenda for information as it contained the changes requested by the Panel. It was noted that the Transforming Adult Social Care audit had been removed as the management team had now responded.

**RESOLVED UNANIMOUSLY: That the Audit and Performance Review Panel note the report.**

21/15 LOCAL GOVERNMENT ACT 1972 – EXCLUSION OF THE PUBLIC

**RESOLVED UNANIMOUSLY: That under Section 100(A)(4) of the Local Government Act 1972, the public be excluded from the remainder of the meeting whilst discussion takes place on following items on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 1-7 of part I of Schedule 12A of the Act.**

22/15 MEETING

The meeting, which began at 7.00pm, ended at 9.30pm.

Chairman.....

Date.....

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# Annual Audit Letter 2014/15

13

Royal Borough of Windsor & Maidenhead

October 2015

Agenda Item 4

**The contacts at KPMG in connection with this report are:**

**Darren Gilbert**

*Director*

*KPMG LLP (UK)*

Tel: 02920 468205  
darren.gilbert@kpmg.co.uk

**Duncan Laird**

*Manager*

*KPMG LLP (UK)*

Tel: 0117 905 4253  
duncan.laird@kpmg.co.uk

**Report sections**

- Headlines

**Appendices**

1. Summary of reports issued
2. Audit fees

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This report is addressed to the Authority and has been prepared for the sole use of the Authority. We take no responsibility to any member of staff acting in their individual capacities, or to third parties. The Audit Commission issued a document entitled *Statement of Responsibilities of Auditors and Audited Bodies* summarising where the responsibilities of auditors begin and end and what is expected from audited bodies. We draw your attention to this document which is available on Public Sector Audit Appointment's website ([www.psa.co.uk](http://www.psa.co.uk)).

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

We are committed to providing you with a high quality service. If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Darren Gilbert, the engagement lead to the Authority, who will try to resolve your complaint. If you are dissatisfied with your response please contact the national lead partner for all of KPMG's work under our contract with Public Sector Audit Appointments Limited, Trevor Rees (on 0161 246 4000, or by email to [trevor.rees@kpmg.co.uk](mailto:trevor.rees@kpmg.co.uk)). After this, if you are still dissatisfied with how your complaint has been handled you can access PSAA's complaints procedure by emailing [generalenquiries@psaa.co.uk](mailto:generalenquiries@psaa.co.uk), by telephoning 020 7072 7445 or by writing to Public Sector Audit Appointments Limited, 3rd Floor, Local Government House, Smith Square, London, SW1P 3HZ.

This report summarises the key findings from our 2014/15 audit of the Royal Borough of Windsor & Maidenhead (the Authority).

Although this letter is addressed to the Members of the Authority, it is also intended to communicate these issues to key external stakeholders, including members of the public.

Our audit covers the audit of the Authority's 2014/15 financial statements and the 2014/15 VFM conclusion.

VFM conclusion	<p>We issued an unqualified conclusion on the Authority's arrangements to secure value for money (VFM conclusion) for 2014/15 on 29 September. This means we are satisfied that that Authority had proper arrangements for securing financial resilience and challenging how it secures economy, efficiency and effectiveness.</p> <p>To arrive at our conclusion we looked at the Authority's financial governance, financial planning and financial control processes, as well as the arrangements for prioritising resources and improving efficiency and productivity.</p>
VFM risk areas	<p>We undertook a risk assessment as part of our VFM audit work to identify the key areas impacting on our VFM conclusion and considered the arrangements you have put in place to mitigate these risks.</p> <p>Our work identified the following significant matters:</p> <ul style="list-style-type: none"> <li>■ We have reviewed the Medium Term Financial Plan (MTFP) covering the next four years and considered whether the assumptions it is based on, including funding announcements, cost inflations and savings targets, are reasonable and appropriate. The Authority has a good track record of meeting its savings targets, as reflected by the consistent reduction in council tax. Financial risks associated with annual budget and MTFP are recorded and monitored in the risk register. We have concluded that the MTFP is based on appropriate assumptions and savings plans are achievable.</li> </ul>
Audit opinion	<p>We issued an unqualified opinion on the Authority's financial statements on 29 September. This means that we believe the financial statements give a true and fair view of the financial position of the Authority and of its expenditure and income for the year. The financial statements also include those of the pension fund.</p>
Financial statements audit	<p>The Authority has good processes in place for the production of the accounts and supporting working papers. Officers dealt efficiently with audit queries and the audit process has been completed within the planned timescales.</p> <p>We did not identify any significant audit adjustments. We identified a small number of presentational adjustments required to ensure that the accounts are compliant with the <i>Code of Practice on Local Authority Accounting the United Kingdom 2014/15</i>.</p> <p>The Authority has implemented all of the recommendations in our <i>ISA 260 Report 2013/14</i> relating to the financial statements.</p>
Annual Governance Statement	<p>We reviewed your <i>Annual Governance Statement</i> and concluded that it was consistent with our understanding.</p>

All the issues in this Annual Audit Letter have been previously reported. The detailed findings are contained in the reports we have listed in Appendix 2.

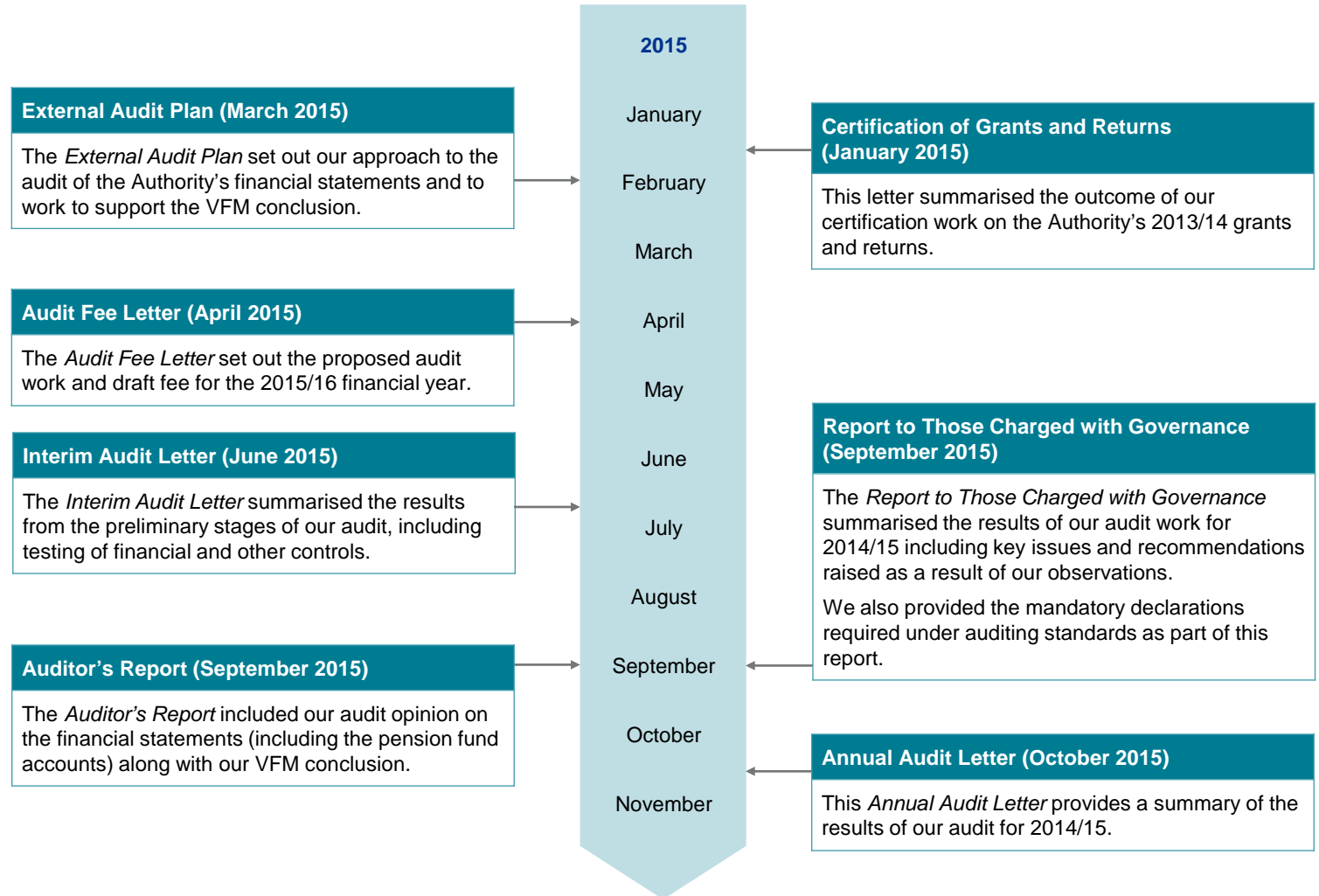
<b>Pension fund audit</b>	There were no significant issues arising from our audit of the pension fund and we issued an unqualified opinion on the pension fund financial statements as part of our audit report.
<b>Whole of Government Accounts</b>	The Authority prepares a consolidation pack to support the production of Whole of Government Accounts by HM Treasury. We are not required to review your pack in detail as the Authority falls below the threshold where an audit is required. As required by the guidance we have confirmed this with the National Audit Office.
<b>Certificate</b>	<p>We are required to give an opinion on the consistency of the financial statements of the pension fund included in the Pension Fund Annual Report of the Royal County of Berkshire Pension Fund with the pension fund accounts included in the financial statements of the Royal Borough of Windsor and Maidenhead. As the authority has not yet prepared the Pension Fund Annual Report we have not issued our report on the financial statements included in the Pension Fund Annual Report.</p> <p>We also cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to decide on an objection we have received from an elector in respect of the 2014/15 audit of accounts. This means that we are not yet able to issue our certificate.</p>
<b>Audit fee</b>	Our fee for the 2014/15 audit of the Authority was £109,070, excluding VAT, and our fee for the 2014/15 audit of the Pension Fund was £32,343, excluding VAT. Further detail is contained in Appendix 2.



## Appendix 1: Summary of reports issued

This appendix summarises the reports we issued since our last *Annual Audit Letter*.

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This appendix provides information on our final fees for the 2014/15 audit.

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To ensure transparency about the extent of our fee relationship with the Authority we have summarised below the outturn against the 2014/15 planned audit fee.

**External audit**

Our final fee for the 2013/14 audit of the Authority was £109,070, which is in line with the planned fee.

Our final fee for the 2013/14 audit of the Pension Fund was £32,343. This comprised the planned fee of £24,831 plus £7,512 for additional work requested by the auditors of Wokingham Borough Council, Berkshire Fire Authority and Bracknell Forest Council. The Pension Fund is able to recharge these costs back to the admitted bodies.

Our fees for additional work are still subject to final determination by Public Sector Audit Appointments.

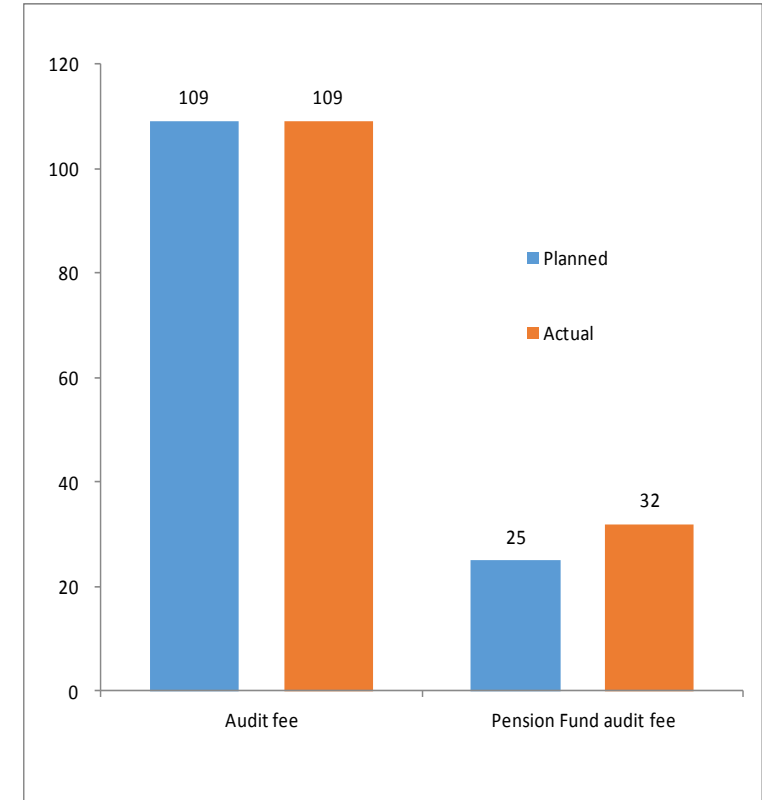
**Certification of grants and returns**

Under our terms of engagement with Public Sector Audit Appointments we undertake prescribed work in order to certify the Authority's housing benefit grant claim. This certification work is still ongoing. The final fee will be confirmed through our reporting on the outcome of that work in January 2016.

**Other services**

We charged £8,000 for additional audit-related services for the certification of the Teachers' Pension Authority EYOCa Return and the National College for Teaching and Leadership Annual Grant Report, which are outside of Public Sector Audit Appointment's certification regime.

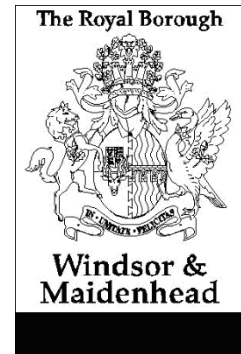
**External audit fees 2014/15 (£'000)**





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<b>BRIEFING NOTE FOR AUDIT AND PERFORMANCE</b>	
<b>Title</b>	<b>Update on the ICT Strategy 2010-15</b>
<b>Reference Number(s)</b>	
<b>Reason for Briefing Note</b>	To identify, since the IT enablement strategy paper of 2012 what are the significant IT enablement projects that have been completed and with what benefit, explaining what was not completed, and why.
<b>Responsible Officer(s)</b>	Rocco Labellarte
<b>Lead Member</b>	Councillor G. Hill
<b>For Consideration By</b>	Audit and Performance Review
<b>Date to be Considered</b>	9 <sup>th</sup> November 2015
<p><b>Report Summary</b></p> <ol style="list-style-type: none"> <li>1. The ICT Strategy 2010 – 15, approved by Cabinet in 2010, outlined a long-term programme of work aiming to deliver a modern, fit-for-purpose technology platform for the Council.</li> <li>2. Updates to the strategy were presented to Cabinet between 2012 and 2014. This paper presents the status of those projects identified in the 2013 strategy update (detailed in Appendix 1). It also lists a number of other ICT projects, not related to the strategy, delivered over the same period of time.</li> <li>3. This report identifies the significant IT enablement projects that have been completed since the IT enablement strategy paper of 2012, with what benefit, explaining what was not completed, and why.</li> </ol> <p><b>Key Achievements</b></p> <ol style="list-style-type: none"> <li>1. This section highlights a selection of some of the more visible capabilities provided by the new technology platform since work began on delivering the strategy in late 2012:</li> <li>2. Remote and home working, anytime anywhere access to Council systems for staff and Members;</li> <li>3. A new, responsive RBWM website, providing the foundation for future digital on-line services;</li> </ol>	

4. Faster logon than was previously possible – going from an average of 10 minutes to just 3;
5. Unlimited disk capacity – in 2012 email and document storage had virtually run out;
6. Hot desk working – open plan offices through the Smarter Working project;
7. Access to email and calendars on Smartphones , iPads and other devices;
8. Wi-Fi access in council offices for Members, staff and visitors;
9. A new, paperless Cabinet and Committee reports system;
10. Almost all core business systems (Finance, HR, Pensions, Revenues and Benefits, Planning, Social Care, Elections) upgraded;
11. Stock control processes implemented to track all mobile devices and laptops;
12. Secure encryption added to all devices, computers, laptops, tablets, phones, etc.
13. Project Management methodology (Gateway Process) and reporting (Verto);
14. ICT contracts reviewed and £1m+ cost avoidance adjustments made;
15. Major works undertaken in 13/14 to achieve Government security compliance;
16. Recognised by Government as the first authority to deliver a cloud environment;
17. Finalists in the British Computer Society “UK IT Computer Industry Awards 2014”;

**18. ICT Strategy 2010 – 15 Projects**

The Red, Amber, Green (RAG) statuses of the projects listed in the strategy are shown in Table 1. With one exception all of those projects are complete or on target to be delivered by March 2016.

*Table 1 – Statuses of projects in the ICT Strategy 2010 – 15 (June 2013 update – Appendix 1).*

Page Ref.	Project	Benefits	RAG Status
23	Server Virtualisation	<ul style="list-style-type: none"> <li>• Provides greater reliability at a lower cost and centralises software management. This translates into fewer interruptions to services for staff and residents, allowing for a more reliable 24/7 service, at a lower cost to the Council.</li> </ul>	Complete
24	Virtual Desktop Infrastructure (VDI)	<ul style="list-style-type: none"> <li>• Removes the need for expensive desktop computers. Allows access to the IT network from any computer at any location, including home working. This allows staff and Members much greater flexibility as to where and when they work. It means staff can work with</li> </ul>	Complete

		residents in their own homes, providing higher levels of in-community care.	
25	Office Collaboration and Productivity Tools	<ul style="list-style-type: none"> <li>With the latest version of Microsoft Office (Outlook, Word, Excel, PowerPoint), time consuming upgrades become a thing of the past. This will improve staff satisfaction, as they will be able to work with the same tools at work as the ones they use at home.</li> </ul>	Green
25	Document Management	<ul style="list-style-type: none"> <li>Centralising document storage will make collaborating on and finding documents much easier to do, for staff, Members and residents. More information in fewer locations will enhance transparency. The modern.gov system, launched in November, will improve online access to Cabinet papers and reports for Members and residents, whether they do so through phones, tablets or computers, providing a solution suitable for the digital age.</li> </ul>	Green
25	Mobile Telephony Tender	<ul style="list-style-type: none"> <li>This project delivered secure email and calendars to Smartphones for staff who can now work even when they are on the move. This project reduced the cost of provision by about 60%, saving over £100,000 annually.</li> </ul>	Complete
25	Wireless Networking Tender	<ul style="list-style-type: none"> <li>As more Wi-Fi enabled devices (phones, tablets, laptops, etc.) become available, having a Wi-Fi service in Council offices becomes a necessity. A free guest Wi-Fi service provides residents and visitors with free internet access when visiting our offices.</li> </ul>	Complete
25	Public Services Network (PSN) Tender	<ul style="list-style-type: none"> <li>Changes in government regulations regarding security mean we need to regularly upgrade our network to remain compliant. This allows us to maintain secure links with the Department for Work and Pensions, providing interoperability for our services with partners such as the Police and NHS.</li> </ul>	Complete
26	Data Centre Tender	<ul style="list-style-type: none"> <li>The existing Town Hall data centre was not built with resilience in mind and in the case of a disaster could have meant services being down for some time. Transferring to a third party data centre provider offering resilience, means that such risks are in part mitigated.</li> </ul>	Complete
27	Desktop and Contact Centre Telephony Tender	<ul style="list-style-type: none"> <li>Replacing the current fixed line phone system, which is no longer supported by the supplier, with a modern, supported system will reduce associated risks, and potentially offer additional functions which improve interactions between residents and the Borough.</li> <li>This project has an amber status as it is under review by officers and Members to establish</li> </ul>	Amber

		whether a replacement is really required. Once a decision is made a solution should be in place in six months. This is because the solution originally identified through procurement was far more expensive than the existing system.	
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## 19. Business applications rationalisation

As well as replacing computers, servers, networks and other hardware, the IT Strategy indicated that a number of business applications needed upgrading or replacing. (Appendix 1, page 28).

Table 2 below shows the current status of that work. With one exception, all core systems have been, or will be, replaced or upgraded by March 2016.

*Table 2 – Business applications replaced or upgraded*

Business Application	Comments	Upgraded or Replaced
RBWM website	The new RBWM website went live in December 2014 and is designed to work equally well on computers, tablets and mobile phones.	Replaced
Lotus Notes	MODERN.GOV publishes Part I papers electronically to the general public and Part II papers limited to selected Members and officers.	Replaced
Work2gether	Verto is the de-facto corporate project reporting tool.	Replaced
GIS – Maps on Line	The proprietary software previously used by RBWM has been replaced by an open source solution.	Replaced
Altair	Pensions	Upgraded
Uniform	Planning	Upgraded
Academy	Revenues and Benefits	Upgraded
Confirm	Street care	Upgraded
Agresso	Finance	Upgraded
Paris	Adult Services case management	Upgraded
One	Children’s Services case management	Upgraded
Eros	Elections	Upgraded
Adelante	Payments system	Upgraded
iTrent	HR case management and payroll	Upgraded
Kofax	Corporate scanning solution	Upgraded
Achieve Forms	Electronic forms on the RBWM website	Upgraded
Serengeti	Document management for the planning service	Upgrade Dec 2015
Lagan	Case management for the customer contact centre A decision on whether to upgrade, replace or leave as is in late November 2015. This is because the solution originally identified through procurement was far more expensive than the existing system.	Possible replacement in Q1/2016



## 20. Projects with ICT involvement not related to the ICT Strategy

In addition to the projects in the ICT Strategy, many others were delivered over the same period. Table 3 lists those completed, whilst Table 4 lists those currently active.

*Table 3 –ICT projects delivered, not being part of the ICT Strategy*

<b>Project</b>	<b>Comment</b>
Smarter Working	New technologies have enabled officers and Members to access the council's business systems from any desk and office location, or from home, 24/7. Previously desk space was individually allocated with one a limited number of people able to work from home at any one time.
Cabinet Office (PSN) security project	In March 2013 the Cabinet Office announced the need for tighter security in local government and gave councils less than a year to implement the necessary changes. These were carried out to avoid being disconnected from Central Government networks which would have stopped DWP (Department of Work and Pensions) services to and from the Council, including Adult Services, and Revenues and Benefits.
Schools ICT Transfer	As a further consequence of tightening security, we worked alongside 62 schools across the Borough to transfer each one's ICT network and infrastructure support from the Council to independent service providers.
Verto and the Project Gateway Process	In 2012/13 only a handful of projects were being formally managed across the Council. Reporting on progress was almost non-existent. Today all projects of any significance are recorded on Verto, the corporate project reporting tool, are managed through a gateway process to ensure their progress is tracked. Major projects are reported on through well defined governance structures including Members, Strategic Directors and the Leader of the Council.
Removing ADSL broadband lines from home workers	Several years ago a small number of staff were given permission to install ADSL lines in their homes to provide them with office connectivity. Since the advent of high speed broadband, there is no longer a justification for the Council subsidising internet access this way.
Ofsted Inspection	In June 2014 an Ofsted inspection meant ICT needed to configure and roll out over 100 laptops and smart phones to staff in the directorate.
Multi Agency Safeguarding Hub (MASH)	A more recent example of an unanticipated priority requirement, the MASH is an inter-agency initiative between the Council, NHS and Police services, requiring secure communications and data transfer. The solution was jointly devised and implemented over a short two month period, as an urgent priority toward the end of 2014.
Libraries upgrade of computers.	Work recently concluded to upgrade public facing computers in all libraries across the Borough.
Tablet computing	With the advent of tablet computers, in particular iPads, the ICT team have recently completed extending the Council security solution to encompass iPads, Samsung devices and iPhones.
Correction of licensing anomalies	During the implementation of the ICT Strategy, a number of licensing anomalies were identified which, if not corrected, could have subsequently exposed the Council to a six figure claims. Three separate projects were initiated, successfully identifying and implementing all necessary remedial actions to remove the risks.

Table 4 –Active projects with ICT involvement, not being part of the ICT Strategy

Project Name	Directorate	Business Sponsor
Green Redeem kiosk	Operations	Kathryn Best
Wycombe CCTV monitoring service	Operations	Craig Miller
Integrated mobile solution for street based operations teams	Operations	Dave Perkins
Service Improvement Phase 2 (Clinical Waste, Streetcare, Parking, Passes)	Operations	Jacqui Hurd
Service Improvement Phase 1 (Waste, Bookings & General)	Operations	Jacqui Hurd
Waste Disposal Project	Operations	Simon Fletcher
RBWM Vigilant CCTV Recording System	Operations	Craig Miller
E-PEP	Children	Hilary Hall
Paperless Adoption panels	Children	Ann Domenev
Replacement of the First Class email system	Children	Hilary Hall
Electronic Monitoring Portal	Children	Daniel Houston
St Edmund House Office Refurb- IT work	Children	Ann Pfeiffer
SDA software upgrade	Children	Hilary Hall
New database program for Information, Advice and Support Service, client casework records	Children	Jean Hobson
Health and Social Care Data Systems Interoperability	Adult	Nick Davies
Libraries Chip and Pin Rollout	Adult	Mark Taylor
Move Care Brokerage to use of CM2000 rostering solution	Adult	Nick Davies
For King and Country	Adult	Mark Taylor
Modes Online Web development	Adult	Mark Taylor
Hospital Assessment Teams Mobile Working	Adult	David Mason
Direct Payments Project	Adult	Christabel Shawcross
Procurement of an integrated health and social care system	Adult	Nick Davies
Development of Interactive Web forms to Support the Care Act Implementation	Adult	Nick Davies
Financial and Performance Solution for Adult Social Care	Adult	Andy Jeffs
WiW Data Transfer	Adult	Nick Davies
Health & Social Care Portal - Sharing of confidential data	Adult	Nick Davies
Rocketseed integrated email branding	Corporate	Harjit Hunjan
Webcasting of council meetings	Corporate	Andrew Brooker
Bank & Bailiff File Implementation	Corporate	Andrew Brooker
Business Objects Package Upgrade for Payroll	Corporate	Terry Baldwin

## 21. What comes next?

With the exception of the replacement of the CRM system Lagan, the document management system Serengeti and the fixed telephony system, in just over 24 months, between January 2013 and March 2016, the Royal Borough has seen the replacement of almost every item of IT hardware and the upgrade or replacement of all key business systems. The ICT team reached the finals of the British Computer Society UK IT Industry Awards in 2014 for its work delivering what was considered by Government Digital Services (GDS) as an innovative technology platform, the first of its kind within local government.



**2014 FINALISTS UK IT INDUSTRY AWARDS**

In the coming months, the work to replace our ICT infrastructure, providing a robust, resilient foundation upon which to build excellent services, will come to a conclusion. Meantime work has begun on the next phase of the Royal Borough's vision, by means of the Corporate Transformation Programme. A Digital Strategy is to be prepared, mapping the direction of travel to deliver 24/7 always available services to residents through a multitude of digital and non-digital channels.

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# Appendix 1

## ICT Strategy 2010 – 2015

The Royal Borough Windsor & Maidenhead

Update June 2013



Efficient services delivering excellent outcomes for Residents and Businesses across Windsor and Maidenhead

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## Executive Summary

The corporate ICT Strategy was agreed by Cabinet in 2010 and runs through to the end of 2015. It is designed to support Council plans by enabling service integration and multi-agency working. It will improve management of key corporate projects through the adoption of common tools, governance and processes. It will support channel shift for residents to more effective and economic means of engagement with council services. It will help tackle inequality and vulnerability in the community through access to improved business intelligence. It will also provide a modern and robust infrastructure that provides the capacity and reliability needed by the Council in coming years. **The service benefits of the strategy are covered in more detail in “The Service Perspective of the ICT Strategy”, starting on page 11.**

The key outcomes from this strategy include: the eradication of costly periodic upgrades to council IT systems; the provision of a common platform for data storage and retrieval; a device-agnostic environment where brand becomes irrelevant; the avoidance of short term capital investment needs; longer term reductions in running costs.

The Council will achieve these outcomes through specific projects including: virtualisation of servers in the data centre, which is now complete; the rollout of new office desktop computers across the council estate, due for completion in late summer 2013; replacement of the existing Blackberry mobile phone service with a modern, cost effective solution based on the 4G high-speed network being rolled out across the UK and already available in Windsor and Maidenhead. This is already contracted out and is scheduled for deployment later this summer.

Other projects due to complete this financial year include: an enhanced wireless networking across the main council offices, providing an improved quality experience for all visitors and users of council facilities; replacement of several aging county-wide networks with a single, modern network; transfer of the data centre from in-house to accredited, secure, cloud-based service providers; upgrading of corporate software collaboration tools including email and word processing to the latest version, hosted in the cloud.

These projects build upon those identified in the 2012 update to the ICT strategy (from page 7 onward in that document). These included:

- **Updating workstations:** This is underway, with new workstations deployed in St. Mary’s House and in Zone A of Town Hall. This project is scheduled to complete later in 2013;
- **Upgrading applications:** This is also underway, with Microsoft Office and Email scheduled for rollout in late summer, the Serengeti document management system currently being upgraded and a project up and running to improve the look and feel of the public website;
- **Wireless networking:** This is already available across parts of Town Hall, St. Mary’s House and York Stream House. An improved system is planned for installation during the summer;
- **Business transformation:** Over the course of 2012/13 dozens of Lean Reviews have been carried out across the breadth of the organisation. In June 2013 the council senior management team attended a half day training session on Lean and Agile with further training sessions being made available to staff throughout the year;



- **Utilisation of resources:** Staff are busy working on delivering the strategy, the result of which will be a change in their focus from reactive to proactive service delivery.

**More details on the technology aspects of implementation can be found in “Updates on Project to Deliver the Strategy”.**

With over thirty core business applications and hundreds of minor ones, we have devised a high level roadmap covering the general direction of travel for core systems over the next two to five years. This is highlighted in appendix E. Over the coming year our focus will be on forming a number of directorate specific steering boards, where each one takes ownership for the strategic business direction of their core systems. ICT will provide the trusted advocacy necessary to support each directorate in formulating their own roadmap, with robust decisions based on the benefits to residents, the business need and economics. Details of our roadmap can be found in **“Focus on the Business Applications Roadmap”**.

The vision resulting from executing this strategy is to deliver value for money business applications from almost anywhere, providing excellent, responsive services for residents, staff and partners.

## Introduction

The Royal Borough of Windsor and Maidenhead's ICT Strategy, covering the period through to 2015, was agreed by Cabinet during 2010. This set out the vision for a Council that would be enabled to deliver excellent services by exploiting both mature and emerging "Cloud Computing" technologies. The long term plan was to improve services to residents, to accelerate Lean service practices throughout the Council and reduce costs in all regards.

Today, we recognise that local government will have to continue making significant savings over the coming years. This imperative is driving radical change, innovation and new service models that aim to transform the quality of services to residents and businesses across Windsor and Maidenhead.

The ICT Strategy is designed to support Council plans by enabling:

- Service integration and multi-agency working, including Health, Police and the Voluntary Sector, allowing agencies to improve our area, share assets, streamline processes and intervene sooner to help residents and communities, particularly those who need our support most.
  - *By linking up our processes to share data, "joining-up data" to create an integrated view of need and connecting our data and systems to public service networks (PSNs) in Health, Government and partners.*
- Key corporate projects which will radically change how services are provided, reducing red tape and costs whilst empowering front line staff to get things done.
  - *By rationalising the number of systems we have, opening them up to run on the web, automating processes and maximising innovative solutions, including shared services.*
- Smarter Working to support the accommodation strategy, greater workforce mobility, increased collaboration and partnership working along with more multi-disciplinary working between staff.
  - *By making access to ICT systems available from most devices in most locations, digitising paper and harnessing the power of flexible working across the Council and our partners.*
- A channel shift strategy to transform the experience of doing business with Windsor and Maidenhead on-line, shifting transactions to more economic channels and addressing the digital exclusion divide.
  - *By providing on-line access to do business with the Council, remodelling the website so it is easy to use and providing free, accessible access to the internet through public Wi-Fi and the early delivery of high speed broadband into areas of social and economic deprivation.*
- Tackling inequality, and supporting our most vulnerable residents and communities.
  - *By delivering better business intelligence about our communities, families, businesses and customers that is not just drawn from one service but across services so we have a more holistic view of need underpinned by better data that we process securely.*
- Building firm foundations for all of the ambitions above through a secure infrastructure that has capacity and reliability to meet our needs both now and in the foreseeable future.
  - *Delivered through a superfast digital network, a low cost, high availability cloud solution, with modern equipment for front line services; engineered for high security and reliability.*

## Outcomes

The Royal Borough of Windsor and Maidenhead's ICT Strategy was published in 2010. A progress update to this document was published in 2012. This document provides a further update as of June 2013. It restates the theme of a Council enabled to deliver excellent services by leveraging mature and emerging "Cloud Computing" technologies.

The original outcomes of the strategy, still valid today, were identified as:

- The eradication of the costly applications upgrade / maintain / refresh cycle avoiding future capital requirements
  - *this will be achieved through delivering a cloud hosted data centre;*
- A common data platform, avoiding expensive connectors and middleware that are currently required for systems to interoperate with each other
  - *This will be achieved by consolidating and upgrading business applications;*
- A device-agnostic environment where the brand of hardware device is irrelevant
  - *This will be achieved by delivering a virtual desktop infrastructure;*
- Common versions of operating systems and productivity suites
  - *This will be delivered through hosting Microsoft Office in the cloud;*
- Capital cost avoidance and savings on hardware and software circa £1.29m
  - *This will be achieved as shown in appendix D;*
- ICT on-going staff and revenue service savings, post-implementation, of just under £500k
  - *This will be also achieved as shown in appendix D;*
- An ICT team moving from reactive to proactive support and services
  - *This will be enabled by the adoption of a corporate project governance process;*
- Support for and enablement of the ICT work stream for the Smarter Working programme
  - *This will be achieved by delivering a virtual desktop infrastructure.*

## Business Vision

The ICT vision is to deliver value for money business applications on devices from most anywhere, providing excellent, responsive services for residents, staff and partner organisations. It will:

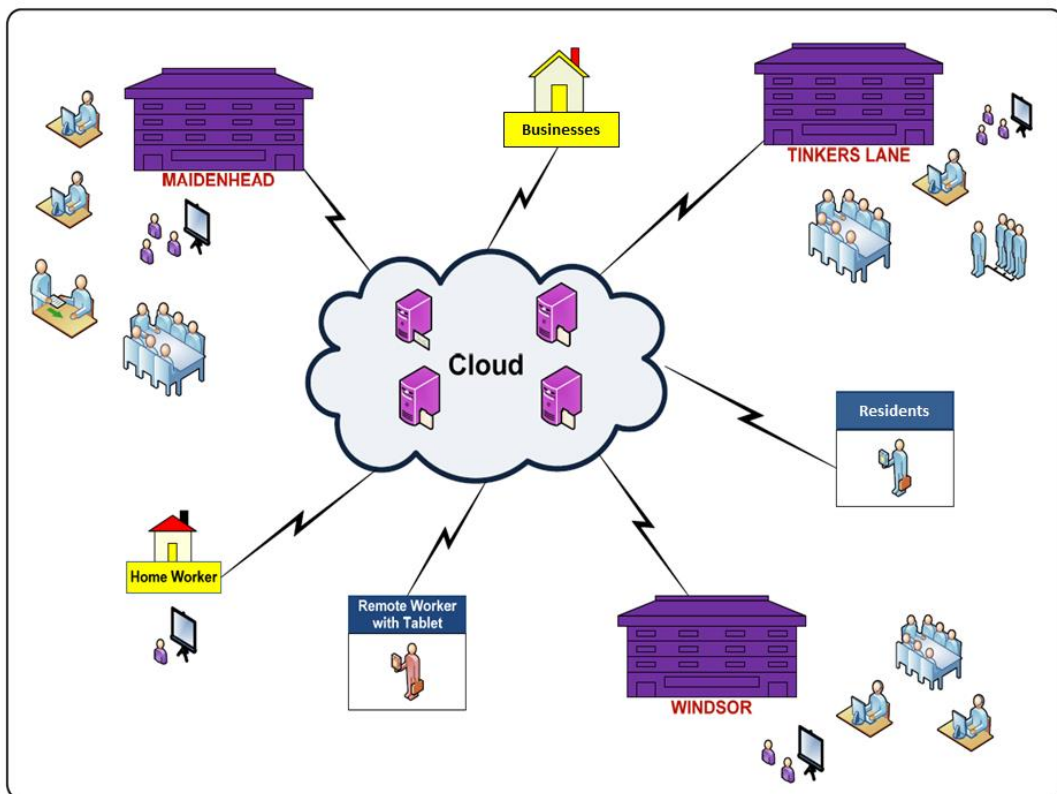
- Create a technology platform that is enabling and responsive to change
- Allow the business to define its requirements free of technology constraints
- Develop a service that is device, platform and application agnostic
- Enable true work from anywhere through Smarter Working
- Deliver repeating benefits through a 'do once for all' deployment methodology

This will be achieved through a number of deliverables, namely:

- Thin client devices deployed throughout the Council
- A common Operating System
- A common productivity application suite

- A culture of collaboration using a standardised toolset
- A mobile workforce utilising the principle of ‘presence’ for communication
- A reduction in email traffic through the use of communication tools such as instant messaging and audio conferencing
- Applications running a pay-for-what-you-use model know as Software as a Service (Saas)
- Infrastructure migrated off premise, know as Infrastructure as a Service (IaaS)
- Highly efficient, lean business processes

The following diagram shows some of the ways that officers, residents and businesses will interact with the new cloud-based ICT infrastructure.



## Legacy Systems

RBWM’s current architecture has evolved over many years and is a relatively complex mix of circuits, switches, servers and networks.

Two data centres, one primary, the other secondary, house all data storage equipment and applications. There is remote access via a portal that is sized to handle approximately 100 to 200 users at any one time although current demand is much greater than this.

The council’s telephony requirements are relatively simple with the exception of the Customer Service Centre which requires integration with their Customer Relationship Management software. Fixed telephony utilises a proprietary protocol to negate site to site telephone costs. Mobile telephony is currently discreet from fixed with the exception of a minor gateway that routes outbound mobile calls dialled from a landline automatically out over the GSM network to save costs.

A comprehensive project was completed during 2011 to centralise printing around departmental multi-functional devices (MFD’s). This project resulted in the removal of over 100 desktop printers.

As highlighted in the following diagram, our workstation estate is split 70% desktops and 30% laptops. Over 70% of these are over five years old, in excess of 30% are 9 years old or more and 73 devices in use are over eleven years old.

Council’s application portfolio comprises approximately thirty major applications and over four hundred smaller applications.

RBWM WORKSTATION ESTATE					
	Desktops	952			
	Laptops	469			
	Total	1421			
		Under 4 Years Old	4 - 7 Years Old	8 – 11 Years Old	Totals
Desktops	223	355	374	952	
% of Estate	23.4%	37.3%	39.3%	100%	
Laptops	171	223	75	469	
% of Estate	36.5%	47.5%	16.0%	100%	
All	394	578	449	1421	
% of Estate	27.7%	40.7%	31.6%	100%	

The applications portfolio can be divided into four categories:

- Productivity
- Corporate and Back Office
- Line of Business
- Point Solutions

The Microsoft productivity suite, Office 365 which is due to be rolled out later this year, is charged on a per-user per-annum basis. The current annual cost is £151k for an estimated 1,500 users based on a three year contract.

The Corporate and Back Office and Line of Business applications are mostly licensed annually and the total annual support & maintenance costs for the application suite are in the region of £1.23m. These annual costs are for keeping systems running and do not include purchase or upgrade costs.

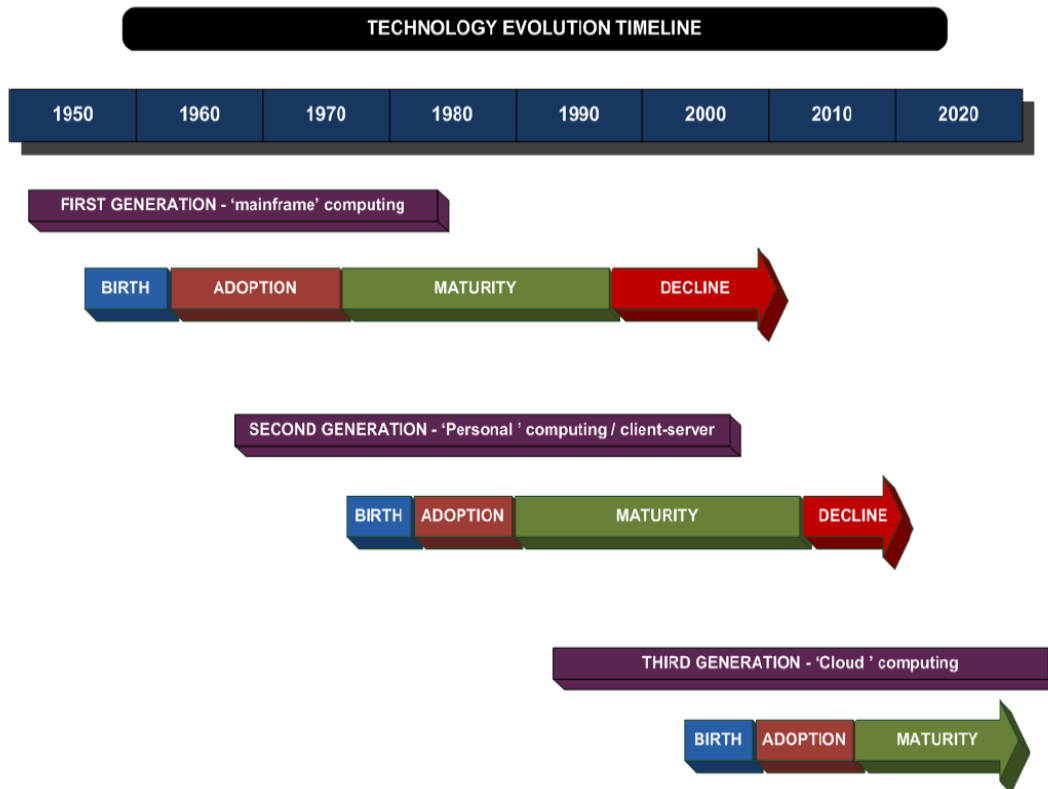
The core ICT team comprises forty-five full time staff across four primary areas:

- Desktop and Service Desk
- Applications Support
- Infrastructure
- Relationship Management

The budget for the ICT staff totals circa £2m annually. The complexity of ICT service provision will reduce through the deployment of standardised thin client devices, common operating systems and consistent application versions. In addition, moving infrastructure off premise will result in not having to manage or administrate servers and databases. All of these activities will allow the freeing up of various ICT resources that should amount to 20% - 25% of the current establishment and deliver projected savings, post implementation, approaching £500k.

## Technology Horizon

Alongside the financial imperatives, technology advances are creating further pressure to transition to a more flexible environment such as bring-your-own-device, ad-hoc acquisition of web based applications, mobile applications, more-with-less and the adoption of other cloud technologies.



Creating a flexible platform to respond to Council requirements is already underway. Through the Virtualisation and Virtual Desktop projects we have already virtualised all of our major applications such that they will run on 'thin client' devices, updated our underlying infrastructure of storage, servers and circuits and we will soon be rolling out "thinned" versions of business applications as well as our new cloud productivity suite, Office 365, including SharePoint 365 for record and document sharing, storage and management.

The next step, under the auspices of the Smarter Working programme, will be to create a secure wireless network and deploy thin client devices throughout the reconfigured Town Hall site. This will deliver true "work-at-any-desk" flexibility for our staff.

Whilst short term tactical improvements to business applications have been, and will continue to be implemented during 2013/14 and whilst it may be possible to transition some discreet applications to Software as a Service (SaaS) versions during 2013, the majority of the applications portfolio consolidation and upgrade programme will take place between 2014 and 2016. Improvements in service and cost savings will follow hand in hand.

# The Service Perspective of the ICT Strategy

## #1 - Business Application Consolidation and Upgrades

### THE CASE FOR CHANGE

Business applications are the fundamental bedrock of day-to-day operation of the Council. They support all of the Council's processes and activities from finance, to payroll through to social care, housing and planning. By opening up our applications so they can share data with other systems, moving to web-based systems, tapping into location based data and making our applications mobile friendly we can change the Council's way of doing business:

- By web enabling our key applications they can work on tablets, smart phones and mobile devices which opens up new possibilities for working on the move. This means our field workers can avoid coming back into the office to update ICT systems and re-key data;
- By presenting applications in a smarter way, with fewer screens to navigate, we can make more data available in dashboards and web browsers so staff could become perform multiple roles. Staff that are out on the street can not only undertake a food inspection but could also perform other tasks such as a health and safety visit;
- By tapping into location data services and mobile devices we can ensure that staff are deployed optimally across the Borough and, where appropriate, are pro-actively alerted to related cases or developments in a premise or area they are visiting;
- By taking control of how information is presented and the workflow that supports it we break our dependency on waiting for suppliers to do this. So, if as a result of lean thinking, we need to change a process or add a new data entry screen, we aren't stuck with this having to be included in the supplier roadmap or charged an exorbitant fee for a non-standard change. It also means that small changes can be delivered rapidly;
- Rationalising applications will reduce complexity and save money.

### WHAT SUCCESS SHOULD LOOK LIKE

#### HOUSING REPAIRS

*The ICT Department can focus on "prototyping" using "Lean Development" of the system so users can immediately see how the ICT would work in the new set-up. This will allow both ICT and the stakeholders to quickly rule in and out how the system would work. Additionally, rather than wait for suppliers to catch-up, the ICT service can develop its own workflow and data entry screens using SharePoint integrated with housing so things can get done quicker. As a result, with no documented requirements, the service could implement right first time changes in a pilot which could then be rolled out across the Council.*



## STREET PRESENCE

*A cloud based application, available in a browser, with a much friendlier interface, so it could be accessed on a smartphone, Ipad and tablet computer would allow front line staff to enter data directly and spend more time meeting clients and less on form filling.*

## #2 - Improving Customer Access and Tackling Digital Exclusion

### THE CASE FOR CHANGE

The world is being transformed by the internet and there are significant opportunities to make the web simpler to use, personalised to individual need and better integrated with our ICT systems. Additionally the bulk of Windsor and Maidenhead residents fall into socio-economic groups that have a preference to conduct their business with the Council either through the phone or the web. The outcome is potentially quite significant:

- Integration of e-channels and applications means we eliminate activities such as rekeying information, manual checking of paper applications and renewing services (e.g. permits) which divert resources from front line services.
- Integration across systems means we can expedite on line applications that rely on information from multiple systems. In the past when systems weren't linked up it wasn't possible for systems such as e-permits or free school meals to check residency or benefits information held in another system. Integration of applications means decisions can be made instantly which is particularly helpful for vulnerable groups that may need our help quickly for benefits processing or free school meal applications.
- Through personalisation residents can choose to be kept pro-actively alerted about local services and developments that matter to them such as planning applications, parking bay suspensions, consultations and news by subscribing to on line information service within their portal.
- Through a business or resident portal our customers can find out what's happening for themselves right away with a service they have requests and hold services to account more easily by being able to track the progress on line.
- Online collaboration using social networks means we can involve residents and businesses more collaboratively and efficiently in shaping policy and providing feedback about how services are delivered.

### WHAT SUCCESS LOOKS LIKE

#### APPLYING FOR SERVICES

*All e-forms could be overhauled and redesigned to make them user friendly and integrated into our systems so customer services staff do not need to re-key them into other systems. As part of the application process the CRM would be kept up to date with the process so actions could be tracked and escalated where appropriate and agents could use the power of the single, unified CRM system to have a single view of residents.*

## TELL US ONCE SERVICES

*A new on line form would collect the information once and make it possible for the data to be consistently and automatically fed into the relevant ICT systems. Services, pro-actively aware of someone moving into the Borough could automatically send out additional information about the services the Council offers.*

## DIGITAL EXCLUSION

*Free Wi-Fi services available to residents and businesses and income generated from new services could be reinvested back into projects that reduce digital exclusion*

## #3 - Tackling Inequality through Better Use of Data and Customer Insight

### THE CASE FOR CHANGE

Information is one of our key assets and has the potential to fundamentally change how policies are developed, resources allocated and services commissioned. Advances in business intelligence and statistics are enabling much more transparency and better support for decision making. Equally important are information quality and governance. Like everyone else the Council has a duty to comply with the law, including Data Protection. Key opportunities include:

- Cleaner, consistent data will make it much simpler to “join-up” and deliver integrated services as they can easily check whether they are working with the same client.
- Accurately held data is also more efficient as staff are not having to constantly update and change information as the quality isn’t right or pieces of data (e.g.: email address) are missing.
- Better business intelligence, delivered promptly will inform policy development, service commissioning and performance management both within the Council and across partner agencies.
- New insights mean that we’ll be better informed about how individual service investments are adding up to improve community cohesion, drive economic regeneration and deliver safer places to live.
- Older forms of information management such as shared drives and personal e-mail stores will be replaced by slicker systems for sharing information and working together
- The Data Protection Act and associated regulations require the Council not to retain information longer than it needs to. This requires information to be destroyed in line with retention schedules and new systems can help us do this.

### WHAT SUCCESS LOOKS LIKE

#### EXECUTIVE DASHBOARDS

*Executive dashboards would be available to senior management and Members, drawing upon information held in multiple systems allowing pro-active action on alerts, unexpected developments*

*and use of resources. This could include an Executive Dashboard to report across all departments for financial data to provide better forecasting and early warning of overspends.*

#### SUPPORTING VULNERABLE FAMILIES

*A cross cutting data universe could be created that pulls together information across all sectors on vulnerable families. An executive dashboard is placed on this information that is preprogrammed to identify exceptions and alerts which can then be drilled into using the software.*

#### COMPLIANCE WITH THE DATA PROTECTION ACT

*New ICT systems could be introduced to actively manage digital data. As a result information that isn't regularly accessed would be automatically archived in line with an agreed service retention schedule ensuring the Council complies with the Data Protection Act and resources are freed up to be used more efficiently elsewhere in the Council.*

## #4 – New Ways of Working (Smarter Working)

### THE CASE FOR CHANGE

Technology can fundamentally change the way we work today helping us to deliver the flexibility needed for multi agency and multi disciplinary working. It can also help us to collaborate and communicate differently. The key opportunities to make a step change improvement include:

- Through mobile working we will enable a significant reduction our accommodation costs as staff are able to work in co-located teams, at home or in the field as opposed to being tied to a desk at a specific location.
- By moving to electronic records keeping we can remove the paper we have in our buildings and all the inefficiencies that go with it such as increased support costs (necessary to store paper), the manual handling needed to process and share it .
- We will support a collaborative style of working by allowing staff to use social networks to develop ideas, share thinking quickly and tap into existing experience and knowledge pools that exist in the organisation. So, for example, if we have staff in different parts of the organisation who want to work together we can use social media technologies to connect them up to collaborate and work together.
- We can change the way we communicate, moving away from hierarchical and formalised communications, typified by e-mail, and make much more use of personal communication such as video and audio conferencing rather than e-mail to get things done
- We can take advantage of the revolution in technology in the outside world by making it possible for any personal device to connect and use Windsor and Maidenhead's resources. This means that, in future, staff can work with the equipment of their choice be it an IPAD or personal device saving the Council having to refresh equipment.

## WHAT SUCCESS LOOKS LIKE

### MOBILITY

*Staff would be able to work in any location with all applications, shared folders and drives available to them. Instead of having to manually configure the phones the ICT system knows where staff are located so anyone wishing to contact them knows their availability and can use conferencing tools to contact them.*

### PAPER

*Millions of individual records and documents would be made digitally available in the Council's records management system which would be searchable across departments to pull out historical case information relating to the development within a matter of minutes.*

### BRING YOUR OWN DEVICE

*Staff could be allowed to use their personal devices at work and connect to the Council's network without charge. A Bring Your Own Device scheme could allow staff to buy their own equipment at discounted prices, reducing the level of equipment to refresh. The number of mobile phones used by staff would be more than halved.*

## #5 - Service Integration and Multi Agency Working

### THE CASE FOR CHANGE

Shared data, common ICT systems and inter-connectivity to partner organisations offers significant benefits to multi- disciplinary teams that are safeguarding children, tackling unemployment and supporting vulnerable families. There are also significant benefits for internal service provision as well by linking up systems so they can share data. Key opportunities include:

- By having a holistic view of our support we can work to remove replication and duplication of activity across specialist multi-disciplinary teams working with the same clients and families.
- "Joining-up" the individual client interactions across services so we have a better chance of spotting problems sooner and targeting resources earlier which is far more cost effective than reacting to longer term and more deeply ingrained problems.
- Recognising a key change of circumstance (e.g. a new adult moving into a home where a child is at risk) early means that social workers can act sooner than they might otherwise be able to if systems weren't linked up.
- A cross cutting view of customer data will pinpoint fraudulent activity which frees-up resources that could be better targeted elsewhere;
- Helping staff work more productively as they can search across the Council's information assets to pull together information from different sources including applications,

documents, emails and other sources. In other words, something akin to the capability that Google puts at our fingertips as on the internet.

- Linking up internal systems such as finance and HR, or those of our partners in Health, reduces re-keying and administrative overheads associated with keeping data consistent across multiple services.

## **WHAT SUCCESS LOOKS LIKE**

### **INTEGRATED CARE PLANS**

*Special Educational Needs finance functions could be integrated into the Social Care system to give a joined up view of care plans and cost across various teams.*

### **ONE STOP APPLICATIONS FOR HELP**

*Parents would be able to complete a free school meal online form and, because the ICT systems would be integrated, the application could be immediately verified with the Benefits systems allowing an instant decision. So instead of taking days and incurring administrative cost the process would take minutes and the benefits to a family in need of our help would be delivered instantly.*

### **FRAUD PREVENTION**

*By linking up our CRM, Council Tax and Housing Systems we could check whether other people are living at the property instantly and follow this up saving money and potentially releasing scarce housing.*

### **INTEGRATED ASSESSMENTS**

*By having a “joined-up” view of support specialist teams would be able to share information about the support they have given and co-ordinate next steps together using common systems and information*

## **#6 - Better, Faster, Reliable Infrastructure**

### **THE CASE FOR CHANGE**

The Council’s infrastructure underpins the Council’s operational needs through our network, data centre and support services. We will drive out cost from ICT over the course of the Medium Term Financial Strategy. There are several opportunities to lower cost, including:

- New technologies in the Datacentre mean that it is possible to lower the cost of running servers, storing data and keeping down building costs (particularly cooling) saving the Council money and lowering our carbon footprint.
- Advances in telecommunications allow us to do more digitally and at much lower cost because of instead of having two networks we only need one.
- Falling infrastructure costs mean that we can build in more resilience and reliability at an affordable cost. For example, we believe that disks storage is less than 30% of its cost 5

years ago meaning that we could hold copies of the all the Council's systems at a very low cost giving us much more reliability and resilience day to day and in an emergency

- New "cloud based" delivery models, including "software as a service" and "infrastructure as a service" mean that there are opportunities to share assets, avoid start-up cost and benefits from economies of scale through the Government Cloudstore.
- The withdrawal of funding for BSF has given the Council an opportunity to step in and help schools modernise their equipment and benefit from shared procurement
- Advances in ICT service automation mean that routine administration tasks (e.g. software distribution) that required engineering support can be increasingly automated
- Services will need much more capacity to store and process the exponential expansion of information that we envisage emerging from the digitisation of information, the much wider use of business intelligence and the expansion in collaboration systems across Windsor and Maidenhead.

#### WHAT SUCCESS LOOKS LIKE

#### MODERN INFRASTRUCTURE

*The Council could improve network capacity, moving it to being fully digital and reducing the operating costs.*

*In a cloud-based, secure hosted data centre, services would be able to store vast quantities of transactional information to support business intelligence systems at a fraction of today's cost.*

#### RESILIENCE

*By keeping a back-up of the Council's data in a cloud hosted environment it would be able to recover in a matter of hours, rather than days, weeks or months if we lost our primary datacentre.*

#### BENEFITING FROM CLOUD COMPUTING

*The Council with a migrated data centre running in the Government Cloud could offer professional hosting solutions to other Local Authorities and the third sector.*

## Reshaping the ICT Service

Developments within the Council and proposals within this Strategy require us to rethink how we provide services and what we need to focus on.

### Shifting Resource from Support to Transformation

Within the base budget there are broadly three things that drive the bottom line spend within ICT:

- Expenditure that is concerned with “Running the Council” which is all the day to day; operational activity (e.g. fixing faults, making small changes , administering user accounts)
- Expenditure that supports “growth” activity which is generally project and ICT changes that are generally more than 5 days;
- Expenditure that is concerned with “transform” activity which allows the Council to implement radical change.

Currently the vast majority of the Council’s ICT revenue budget is spent on “keeping the lights on” activities with little invested in transformation and service development.

The balance between run, grow and transform changes with the inclusion of capital programme which is now primarily focused on funding technology that supports business change.

If we are to deliver our transformational objectives then the balance of resource allocation across run, grow and transform will need to shift.

According to McKinsey innovative and transformational organisations are spending up to 30-40% of their ICT budget on bigger projects that deliver fundamental changes in how organisations are run.

So this strategy assumes we will spend less of our budget on small changes and keeping the “Lights On” and more of our resources on transformation including Agile Working and Customer Access to reflect what high performing organisations are achieving outside of Windsor and Maidenhead.

The implications of this are:-

- Run activities will take longer to deliver than they do today or may be stopped;
- Grow activities will, similarly be squeezed;
- Transform activity will be increased.

We anticipate these changes being managed and controlled through new governance and control arrangements established as part of this ICT Strategy.

### Reshaping ICT

As a service we will need to adapt. The ICT service will need to:

- Focus on delivering innovation into the organisation faster than it does today;

- Streamline existing control processes to enable more risk taking;
- Adopt new ways of working that are more agile and less process heavy.
- The structures will also need to be altered. ICT was previously designed to support departmental and technical functions rather than delivering cross cutting transformation.

We will, therefore, bring forward proposals to remodel the service. This remodelling at its heart assumes the following:

- A more flexible workforce that can move between projects and activities as demand rises and contracts in particular areas or activities within the organisation
- The establishment of cross cutting teams to deliver support to key change programmes including integrated services, agile working and customer access;
- Bringing in local apprentices and talent to help local employment and regeneration
- A stronger commissioning role as more activities are bought in, on demand, to support the Council's ambition going forward;
- Integration of ICT teams with other Councils through shared service initiatives

## Commissioning and Strategic Partnerships

Alongside changes to our internal structures we need to fundamentally change the relationship with our suppliers.

Part of this involves rethinking our suppliers and the value that they provide. Some are suboptimal and have created difficulties for services and we intend pushing those suppliers harder through stricter performance and improvement frameworks.

We also need to move to a position where we are doing significantly less ourselves and much more through commissioned services delivered by external organisations who are better integrated into market and product innovations than we can be.

This means that we will enter into strategic partnerships with local businesses that are innovative, cut costs and add significantly to our development capability so we can expand and contract on demand to meet new needs. We see strategic partners emerging for:

- Application development
- Data integration
- Business intelligence
- Process automation

It also means that we must pro-actively develop our shared services approach with other Councils, be that with point solutions such as sharing key skills or with wider reaching initiatives.



## Governance and Prioritisation

Today we have dozens of projects either waiting for approval or representing work in progress. Whilst this is a challenging position it is fairly typical of most of organisations. However, the Council cannot achieve the step changes necessary if we do not adopt a new framework to decide what gets done and in what order. It also needs to be underpinned by a clear governance process going forward so that new developments and changes are appropriately prioritised and scheduled.

## Managing Project Resource Allocation

As a first step towards prioritising projects we have mapped the Council's ICT development projects into four themes:-

- Project expenditure on "Core Provision" which is about replacing worn out or unsupported assets, adding capacity;
- Project expenditure on "Unavoidable Pressures" which are generally about ensuring compliance with the law. Examples include technology that supports the Council comply with its obligations under the Data Protection Act;
- Project spend on "Optimising" activities which deliver improvements on an incremental basis but don't deliver fundamentally different ways of doing things; and
- Spend on "Transformation" projects which deliver new service models or radically different ways of doing things. These are generally high risk but high return.

The categories "Core Provision" and "Unavoidable Pressures" generally have to be done, with the primary strategic choice being when to invest and how much.

By contrast investments in optimising and transformational projects are discretionary and, for the most part, should come with an invest-to-save requirement (although this may not always be the case).

## Shifting Spend Across Portfolios

Once the Council's projects and investments have been categorised into the four portfolios we have a process to take decisions about what to do and when.

One of the key strategic choices available to the Council is how much to invest, at any given time, into each of the areas above. So, for example, in one year we may decide to push on with more "transformational investments" and less on "core provision".

Clearly, Core Provision and Unavoidable pressures have to be done so projects and investments in that category have relatively few choices and those are primarily about timing.

Projects and investments that are either "transformational" or "optimising" are discretionary and should be linked to a robust "invest to save" case before they continue.

Given there are ceilings within the available resources for discretionary spend we will need to further prioritise projects and investments to a ranking can be delivered within the existing portfolio.

However, we anticipate this more granular assessment being necessary for a smaller sub set of projects rather than every project that the Council has either started or waiting to start.

## **Prioritising within Portfolio's**

To achieve further prioritisation within each portfolio we will need to establish a ranking mechanism. Measures could include:

- Strategic Alignment. That is the extent to which the project enables the realisation of the Council's ambition.
- Benefit to residents. That is the impact on services to our residents.
- Business Process Impact. The level of process and partner change to support the project.
- Direct Payback. This is primarily around Return on Investment and by when.
- Technical fit. The extent to which the proposal fits with, or enhances, the existing architecture of the Council.
- Risk. The level of exposure the Council is exposed to as a result of this project.

Projects will be ranked against the above and all projects that fall within the affordability envelope will be delivered. Those that fall above the line should only be progressed on an invest-to-save basis.

## **Managing Conflicting Priorities**

The Corporate Programme Office will play a fundamental role with senior management teams to establish a pipeline of candidate and work in progress projects classified into core provision, optimising, unavoidable pressures and transformation.

The Council already has a critical path for investments in customer service and agile working so they, by default have to be funded and will have first call on available capital outside non discretionary spend to meet unavoidable pressures and core provision where kit is worn out or capacity is needed to support the Council's requirements (e.g.: more storage for documents).

We expect staff to actively manage the allocation of projects into portfolios and to work pro-actively with their departmental leads to manage resource conflicts and any trade-off's that might become apparent.

## Update on Projects to Deliver the Strategy

From a technical perspective, implementation of the ICT Strategy can be divided into a number of well-defined projects, namely:

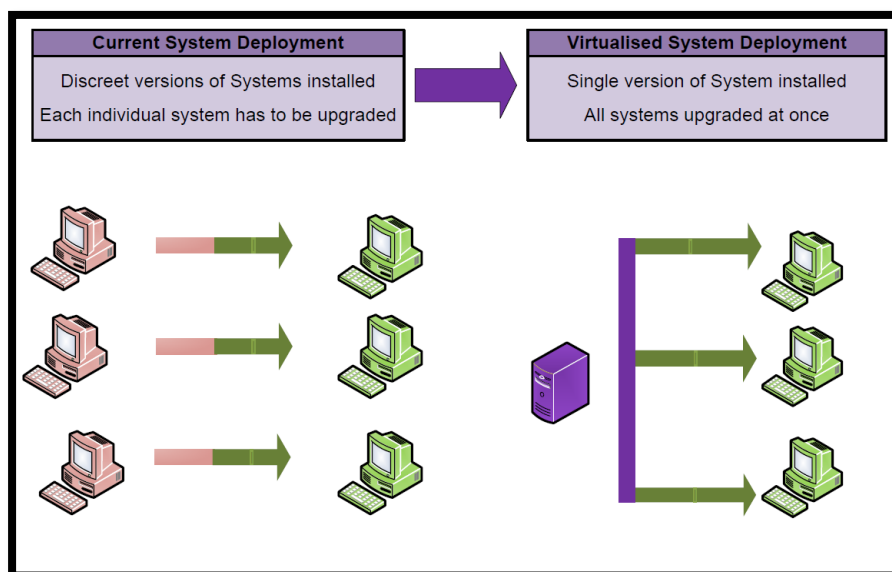
- Server Virtualisation – reducing the number of physical servers in the data centre;
- Virtual Desktop Infrastructure – replacing old computers with new web-based ones;
- Office Collaboration and Productivity Tools – updating Microsoft Office (Word, Excel, etc.);
- Document Management – reducing the several systems down to a couple of key ones;
- Mobile Telephony – bringing our mobile phone service up to date and down in cost;
- Wireless Networking – upgrading Town Hall wireless access to residents, staff and Members;
- Public Services Network – consolidating the county-wide networks down to one;
- Data Centre – moving most of the data centre equipment to a secure, hosted environment;
- Desktop Telephony – replacing aging in-house systems with a modern, cloud-based solution;
- Business Applications Rationalisation – consolidating and/or upgrading business systems;

Around all of these projects is the security wrapper. Using certified external expertise to provide embedded assurance in all of the work we do to provide secure data storage solutions. More details can be found in appendix.

### Progress to Date

#### #1 Server Virtualisation

The foundations of the Cloud Strategy were laid in 2012, with the consolidation of business applications from many tens of servers down onto just 15 servers; an important first step in creating a more modern environment to work in.



Work completed: December 2012

## #2 Virtual Desktop Infrastructure

Work has also been on-going to support the Smarter Working programme through the “Virtual Desktop Infrastructure” (VDI) project. This project is replacing the ageing desktop and laptop computer estate with modern, web-based systems that offer access from almost any location with internet access, at any time, where appropriate. A pilot scheme began in late 2012, and is now rolling out across the Council. We expect this to be completed by late summer. The cost of this refresh is estimated to be in the region of £745,000. This figure was approved by Cabinet in 2012. Had we not carried out this investment, we would be looking at stand-still technology upgrades and license costs in the region of £130,000 this year alone, in addition to an annual refresh budget for desktop computers of around £150,000, equating to £750,000 over a five year cycle.

RBWM WORKSTATION ESTATE					
	Desktops	952			
	Laptops	469			
	Total	1421			
		Under 4 Years Old	4 - 7 Years Old	8 – 11 Years Old	Totals
Desktops	223	355	374	952	
% of Estate	23.4%	37.3%	39.3%	100%	
Laptops	171	223	75	469	
% of Estate	36.5%	47.5%	16.0%	100%	
All	394	578	449	1421	
% of Estate	27.7%	40.7%	31.6%	100%	

One of the major advantages of the VDI project is that of allowing near ubiquitous access, including from home. A brand new internet portal provides secure access to staff working on their home devices. This includes most popular brands of computer including the Apple Mac. Once rollout is complete across the Council, we will begin allowing access through mobile devices such as smart phones and tablets. This should begin in early 2014.

*Completion timeframe: September 2013*

## #3 Office Collaboration and Productivity Tools

This rollout will bring with it the latest versions of cloud based productivity tools, known as Microsoft 365, including Word, Excel and PowerPoint. Once the desktop rollout is completed we will

upgrade the aged email system to the latest version of Outlook on a third party (Microsoft) secure hosted platform.

*Completion timeframe: October 2013*

#### **#4 Document Management**

At the same time we have been able to negotiate an improved contract with Microsoft, reducing the overall cost of rolling out Microsoft 365 significantly over five years. In addition we have been able to secure the Microsoft SharePoint Document Management system at no cost for five years.

*Completion timeframe: November 2013*

#### **#5 Mobile Telephony**

At the time of publication we have gone out to tender a replacement mobile phone service contract and are awaiting authorisation to award the contract. The new contract will form a further building block toward delivering the ICT Strategy. We are moving away from the significantly more expensive Blackberry in-house service to a 4G Windows Mobile service. As well as integrating far more effectively with our Office productivity software, the contractual savings are massive. Our year on year expenditure is set to fall from around £197,000 to £81,000; a saving of over £400,000 over five years.

*Contract completion timeframe: July 2013 (implementation in September 2013)*

#### **#6 Wireless Networking**

In parallel with the Smarter Working programme, which necessitates significant re-cabling of premises, we have taken the opportunity to begin installing a new wireless network in Town Hall. The cost of implementing this service is being recovered in-year due to lower running costs over existing solutions. The service has begun to come on line in May 2013, providing three separate and secure channels: one for Members, another for staff and a further channel for guests. This solution responds to the differing needs for access to information and security considerations. More access points will become available as the refurbishment of Town Hall continues.

*Completion timeframe: July 2013*

### **Future Projects**

These are the first steps in delivering the ICT modernisation strategy. The next several months will see a sustained effort to implement other key technology changes in full. With support from senior management and Members, we are accelerating work, enabling efficient, cost-effective systems that support our drive for services that are responsive to the needs of staff, residents and businesses.

#### **#1 Public Services Network**

The council currently runs several networks which are supplied by different providers at differing costs and differing levels of service. Central Government has provided a neater, more cost efficient and effective alternative in the PSN, or Public Services Network. It is our intention to consolidate the various network provisions down to one, via the “G-cloud” procurement channel, delivering a more manageable and resilient network, at a lower overall cost. RBWM have had initial meetings with BT, Virgin Media and representatives from the Unicorn Framework to discuss options available for updating and migrating its current WAN. The best option appears to be where possible to move to a Multiprotocol Label Switching (MPLS) network which would give a fast, secure network using the same technologies as the PSN.

*Initial Tender/Framework timeframe: November 2013*

## **#2 Data Centre**

The ICT service is currently delivered through two data centres which hold most of the business systems and data for all council services. Significant on-going investment is required to maintain and upgrade the systems and the environment. From perimeter security to high-power cooling systems, from the duplication of systems to provide backup resilience, through to the significant power consumption to keep those systems running 24 hours a day, the cost of running a dedicated data centre service is significant. Were we not to move to a cloud based solution, this year alone we would need to find over £800,000 of capital investment to replace our ESX environment and SAN Equilogic system.

More and more local government organisations are looking to third parties that offer specialised data centre services with greater security and failover services at a reduced cost. The ICT Strategy reflects this trend. Initial analysis has started as the Council aims to deliver savings at the same time as providing a more secure, resilient solution that better responds to the needs of residents, businesses and staff to have greater assurance of system availability to anytime, anywhere.

Full analysis of the total cost of ownership is being undertaken of the current VMware ESX data centre environment. This will include the full hardware refresh costs that are required at the end of 2013. A capacity planning exercise has been undertaken to understand the server and bandwidth requirements needed for a full transition to a cloud hosted service. Consideration must be taken with regards data security and service levels for critical RBWM systems. RBWM have met with a number of suppliers who believe they can offer the correct levels of service and security.

*Initial Tender/Framework timeframe: November 2013*

## **#3 Fixed Telephony**

Current desktop telephony systems, including those in use across the Customer Service Centre (CSC) are based on in-house end-of-life infrastructure. The stand-still upgrade cost of those systems to the latest versions is in the region of £82,000. We have therefore been investigating modern, cloud based telephony systems. Today these are tried-and-tested solutions offered off-the-shelf by most major telecommunication providers. We also investigated whether our Microsoft 365 productivity suite could extend to a corporate-wide phone system. Unfortunately those capabilities are not yet

enterprise grade and have been discounted for the next 12-24 months. In collaboration with colleagues from the CSC, we have already developed scoping documents in draft and both BT and Virgin Media have been engaged to discuss options. Both have cloud/utility based offerings that could be accessed via MPSL/PSN and could potentially offer savings over existing solutions, with significantly improved services. We are preparing a formal cost analysis and business case.

*Initial Tender/Framework timeframe: January 2014*

#### **#4 Business Applications Consolidation and Upgrades**

Numerous elements of the application portfolio have not been upgraded for some time and many, including major applications such as Lagan (CRM), Paris (Social Care), and Serengeti (Document Management) are many versions behind the latest releases. Problems such as the interfacing with other systems or preventing further development as required by the business are prevalent. So far as the users are concerned, this presents a landscape of duplication, re-keying information and running two systems at the same time, all of which contributes to further frustration.

There is a pressing need to upgrade various applications. Some will become unsupported in the near future and others are not capable of delivering the requisite functionality and are holding back developments that could benefit our residents.

The council's website is another example of a system that hasn't had a recent upgrade and presents problems when changes are required. This also highlights the need for further cultural and organisational change as the website issues are predominately content and look and feel related and not simply technical.

The annual costs for third party support and maintenance of the application portfolio is c£1.23m and is treated as revenue. These costs are for keeping systems running and do not include any purchase, upgrade or improvement costs. The costs of upgrading systems are treated as capital investments and would normally be requested through a formal business case if significant. Should we continue with our current acquisition methodology of upgrading / maintaining / refreshing we could expect to spend in the region of £1.2M to £1.5M upgrading existing software. Council also spends in the region of £482k per year on staff costs supporting and maintaining our applications.

This expenditure does not guarantee applications adequately meet the needs of the business and some are quite outdated. In addition, some systems require 'middleware' to interconnect with each other which adds to the complexity of the portfolio, is inefficient and in need of rationalisation. Many of those systems are due for renewal. We now need to work together as one, across all parts of the Council, upgrading or replacing systems one by one whilst ensuring no interruptions to service. This will take time and the combined effort of business owners and the ICT department, working together to achieve our goal of providing fit-for-purpose, affordable business systems and eliminating costly, inefficient duplication of functionality and data.

By standardising systems, reducing duplication and implementing modern software, we will enable the move towards self-service and resident access to their own data and council services.

We are working across the Council on an applications roadmap, due to be published later this financial year. It is the pre-cursor to a programme of rationalisation, standardisation and automation of business processes which will require staff and management engagement across the Council and is likely to take two to three years to fully implement.

Application rationalisation is potentially the largest saving RBWM can realise from its ICT estate. The council current spend on annual maintenance could be radically reduced by removing and utilising like systems whether purchased or developed using the same capability. Existing applications are being grouped by capability and then road mapped over a five year period. Current and future suppliers are being asked to share their future visions to understand if the Council can follow the strategy and adopt a Software as a Service (SaaS) offering. Where this isn't an option the potential use of a developed application set using Force.com has been identified. This option not only reduces the total cost of ICT but also enables greater collaboration within the business as disparate data becomes a single source.

*Timeframe: on-going through to 2014/15*

## **Other Delivery Aspects**

### **#1 Security**

The universal wrapper around all of these work streams is security. It underpins every decision made regardless of whether that involves infrastructure or software. In particular, the considerations regarding the location of our data are being validated by independent CLAS consultants who advise on systems that handle protectively marked information. They are accredited through the CESG Listed Adviser Scheme, which is a programme run by CESG, to provide a pool of information assurance consultants to government departments and other public-sector bodies in the UK.

### **#2 Availability, Continuity and Recovery**

An integral part of the strategy is ensuring that any cloud based solution provides guarantees around service availability, continuity and disaster recovery. As senior management and Members will be aware, there has been no formal out-of-hours ICT service provision for several years. As such all services provided outside of regular Monday to Friday office hours run at risk of interruption. The matter is one of affordability, requiring well over double the existing cadre of fifteen ICT technicians and quadruple the current salary investment, to provide adequate formal cover. As such, cloud computing with managed service levels and contractual assurances offers a more cost-effective and secure long term approach to availability, continuity and timely recovery of services. This approach is built into all new service discussions.



### #3 Sharing Services

Although we are driving at pace to complete the strategy, avoid costs and realise the benefits, we acknowledge the need to work collaboratively with other local authorities. As well as an active information sharing network, we are proactively seeking to identify potential opportunities for sharing, joint tendering and leveraging existing partnership frameworks.

With regard to the Public Services Network, we are looking into the Unicorn framework which was developed for Berkshire local authorities and may provide a simple, cost effective solution to the replacement of our three existing wide area networks with a PSN compliant one.

We are in discussion with Bracknell Forest and other local authorities regarding sharing of key ICT staff, sharing services and maximising support coverage whilst avoiding additional on costs.

Latterly we have entered into dialogue with Camden Borough Council on the provision of free Wi-Fi across Windsor and Maidenhead as they have recently awarded a pan-council tender, generating a significant revenue stream for their council.

## Focus on the Business Applications Roadmap

As mentioned in the previous section, much of the business applications portfolio has not been upgraded for some time and several major systems are many versions behind the latest releases.

There is also a significant overlap in the solutions adopted. This presents a landscape of duplication, re-keying information and running multiple systems at the same time, as well as significant cost.

Our analysis, carried out during the past six months in collaboration with key business representatives, has enabled us to group the Council software systems into five main categories:

1. Document and Content Management Systems (DMS/CMS);
2. Case and Customer Relationship Management Systems (CMS/CRM);
3. Enterprise Resource Planning Systems (ERP);
4. Miscellaneous Key Systems;
5. Other Systems;

In considering whether these systems are fit for purpose we assessed a number of factors, including:

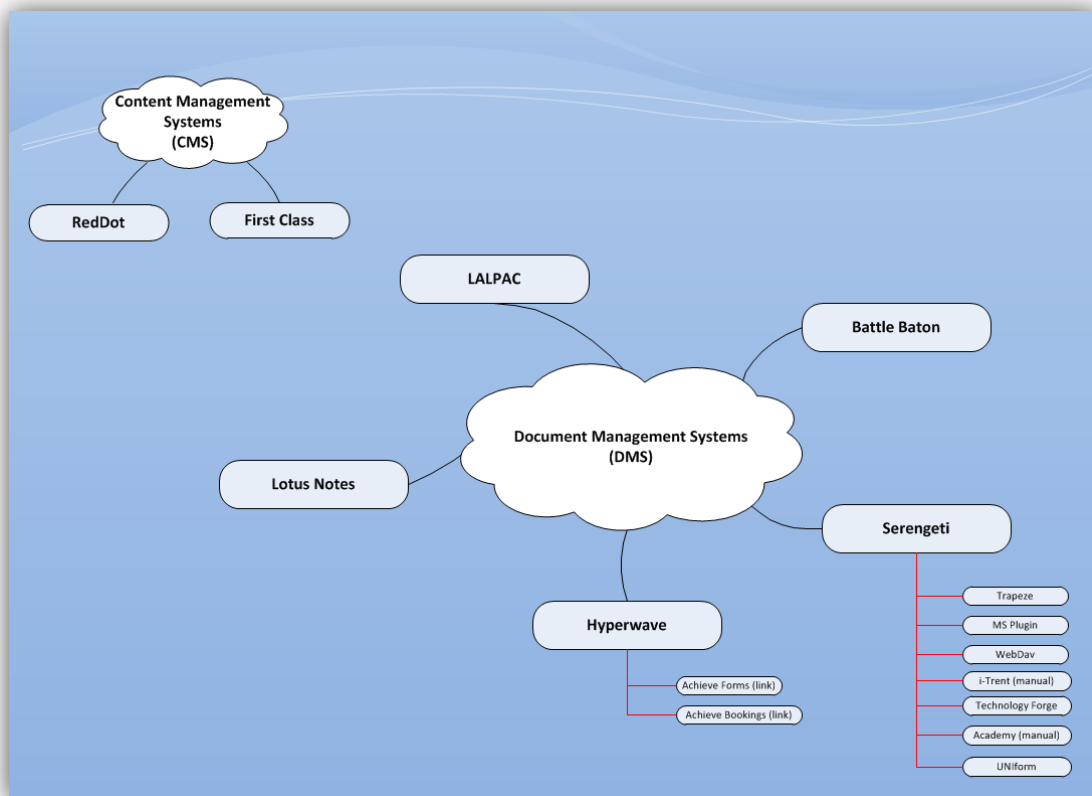
- a) Does the supplier intend to support the system in the future?
- b) Does the system work on our existing and future infrastructures?
- c) Does the system provide both staff and residents with the desired outcomes?
- d) Are there alternative approaches that would improve the quality of service?
- e) Are there alternatives approaches that would improve the value for money of the service?

The following sections discuss these five categories of business applications and the proposed approach to consolidating and/or upgrading them to improve services and reduce expenditure.

## Document and Content Management Systems

The Council uses seven major document and content management systems as shown in the following diagram. These are used to store a wide variety of electronic and scanned documents. The most widely used systems are Serengeti and Hyperwave. Some products, such as Lotus Notes, have not been commercially available for several years and are no longer supported by their supplier. Other products have small user bases. Consolidating all of these systems to a smaller number of products will deliver a number following benefits:

- a) A consistent approach to storing and retrieving documents and information;
- b) A more reliable search mechanism;
- c) Less duplication of and therefore more consistent reliable information;
- d) Less licensing and maintenance costs.

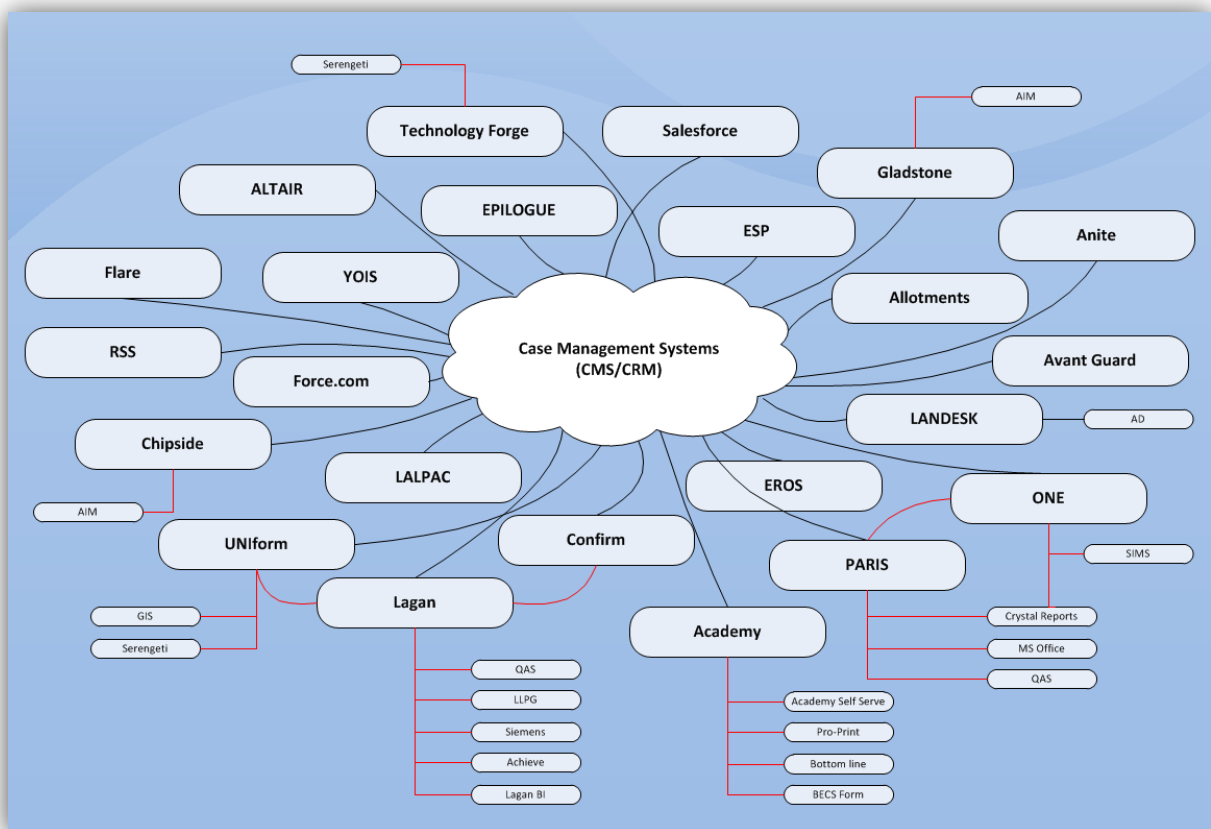


Our proposed approach is to replace Lotus Notes, Battle Baton, Hyperwave and TechnoForge with SharePoint. A number of other vertical business applications including iTrent, PARIS and UNIFORM will continue to be integrated with Serengeti. This should reduce our licensing costs over five years by an amount approaching £150,000. Work has already started on this consolidation project with SharePoint being introduced across the Authority later this financial year.

## Case and Customer Relationship Management Systems

We have a large number of case and customer relationship management systems. These capture information from residents and customers, allowing our staff and partner agencies to act upon that information, depending on the request and/or requirement. The diagram below shows the complex reality or business systems we have to manage. Some of these systems offer document management capabilities; hence you can see them referred to in more than one category.

For ease of reading, the relationships between applications have been shown with red lines in the diagram below. Many of these applications share information through bespoke interfaces. This is a further consideration to be taken into account when considering changes to systems.



Discussions with key business users have identified a number of systems in need of upgrading to provide improved service. We are therefore carrying out preparatory work on the upgrade of several key systems whilst others may be consolidated into a single solution.

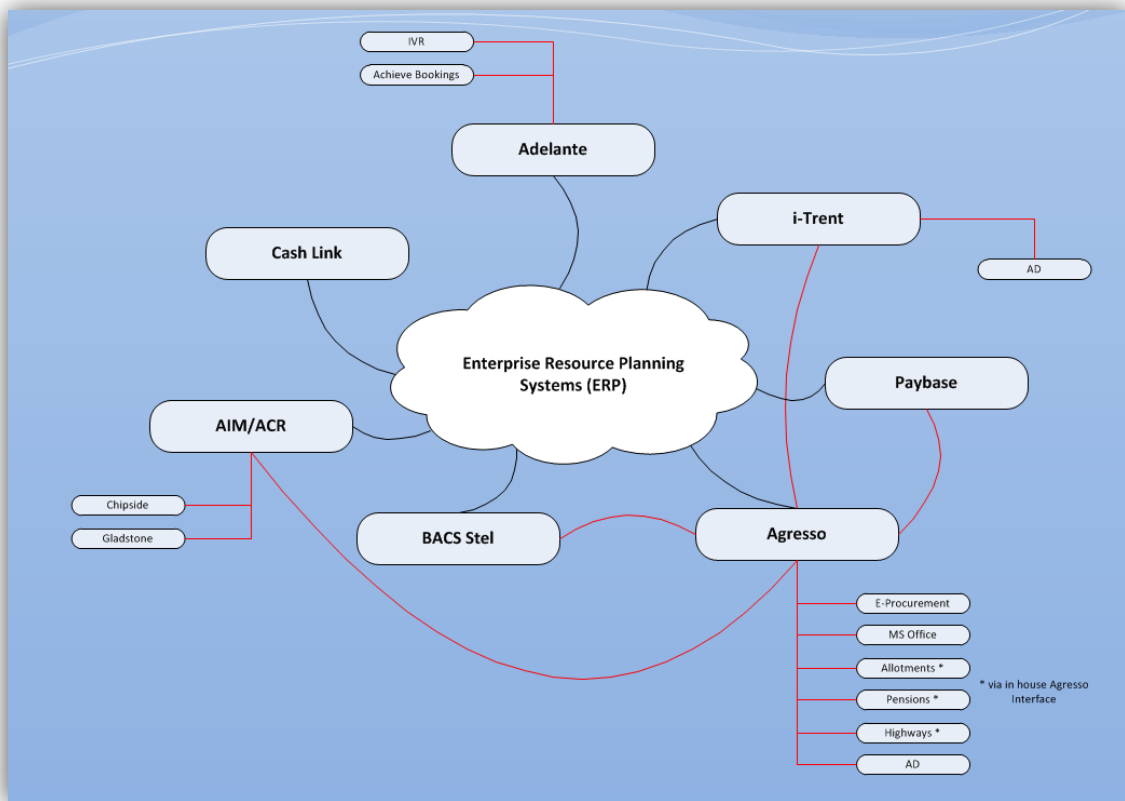
Considering that we have three CRM systems with similar functionality, the opportunity to deliver a more joined up service quickly becomes evident. With fewer points of ingress and less duplication, the quality of information should improve noticeably. With the Customer Service Centre able to access “single truth” information from one system rather than many, the quality of response to residents should be much better. With annual licensing costs in excess of £150,000, we anticipate major savings as we progressively integrate these systems.

## Enterprise Resource Planning Systems

We currently utilise seven Enterprise Resource Planning systems:

- a) Agresso
- b) iTrent
- c) Paybase
- d) BACS Stel
- e) AIM/ACR
- f) Cash Link
- g) Adelante

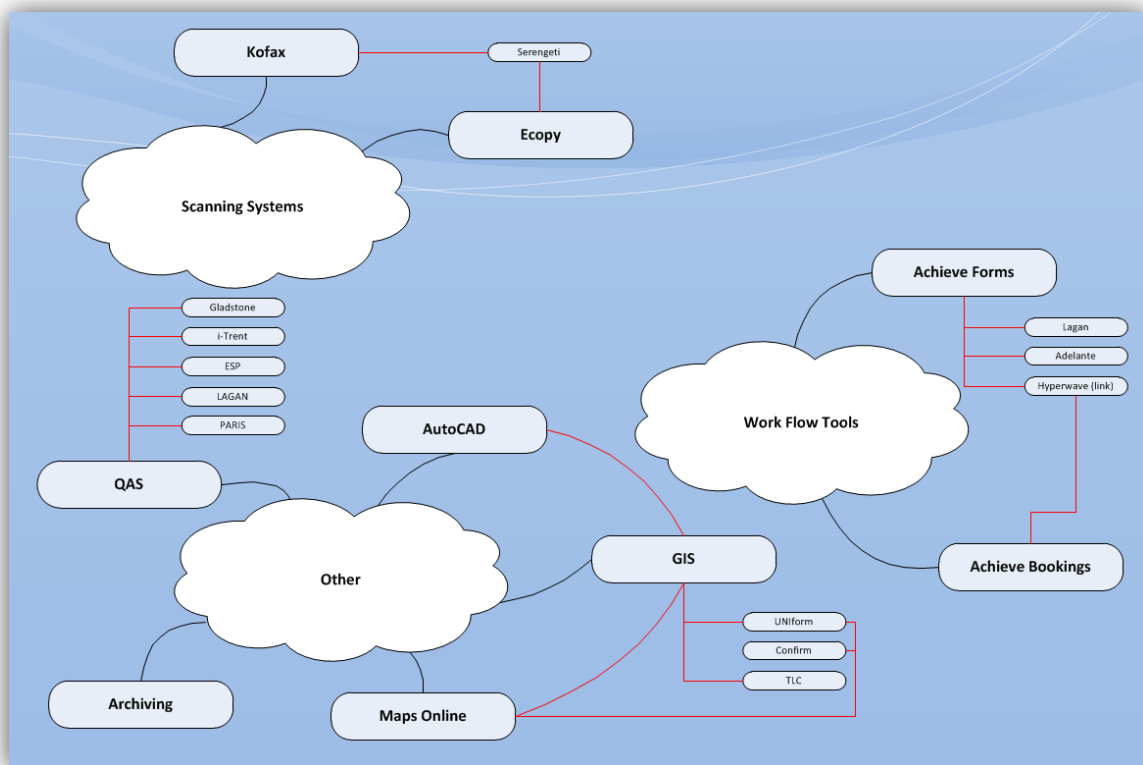
Each system is business specific and as such the group does not present opportunities for consolidation. They also have clear business ownership.



In order to improve the quality of services being delivered by these systems, and also to ensure they are indeed fit for purpose, we are proposing that steering groups be set up for each system, with clear business leadership. This way, moving forward, the best strategic and tactical decisions can be taken, by the business, to ensure continuous improvement in the provision of these tools and the processes and services delivered.

## Miscellaneous Key Systems

Having considered the main groupings of systems and what opportunities for service improvement and cost savings there are, a further two groups remain. The first of these represents the most important stand-alone systems. In particular we have scanning systems which we intend to consolidate down to one corporate-wide solution. As the scanning, storage and retrieval of documents is a key part of the Smarter Working programme, a project is being set up to manage this and the opportunities a “paperless” work environment could provide.



With the exception of the scanning solution, all of the other miscellaneous key systems are stand-alone solutions which fit well in with their target services. For these products the approach we are taking is one of continuous improvement.

## Other Systems

Having considered the first four categories, what remains is a long “tail” of a few hundred minor software packages, each providing individual departments with bespoke tools for their services. A review of these individual applications is currently not in scope of the ICT Strategy. Their review will form part of the directorate steering groups that are due to be constituted later in 2013.

## Conclusions

Local Government is the first touch point for residents at critical stages in their lives. Demand for our services is increasing both in volume and complexity, whilst the funding to deliver the services they require is falling.

The ICT Strategy is responding to the challenge with ambitious objectives. Having now mapped out how we achieve those changes in our infrastructure we need to move rapidly toward implementation. Our goal is to complete all of the infrastructure changes within the current financial year. The business application rationalisation programme is due to be finalised, with agreement from all interested parties across the Council, in the next quarter. Implementation will then begin with a likely timescale of two to three years to complete the majority of work.

As well as significant cost avoidance, the ICT Strategy will deliver a fit-for-purpose infrastructure that leverages existing technologies to deliver a modern, flexible workplace. RBWM look set to become the first local government authority to implement a full cloud ICT solution, standing at the forefront of delivering a 21<sup>st</sup> century infrastructure that will support the delivery of excellent services to our residents across Windsor and Maidenhead.

**Rocco Labellarte**

**Head of Technology and Change Delivery**

**June 2013**

## Appendix A – Technical Work Streams

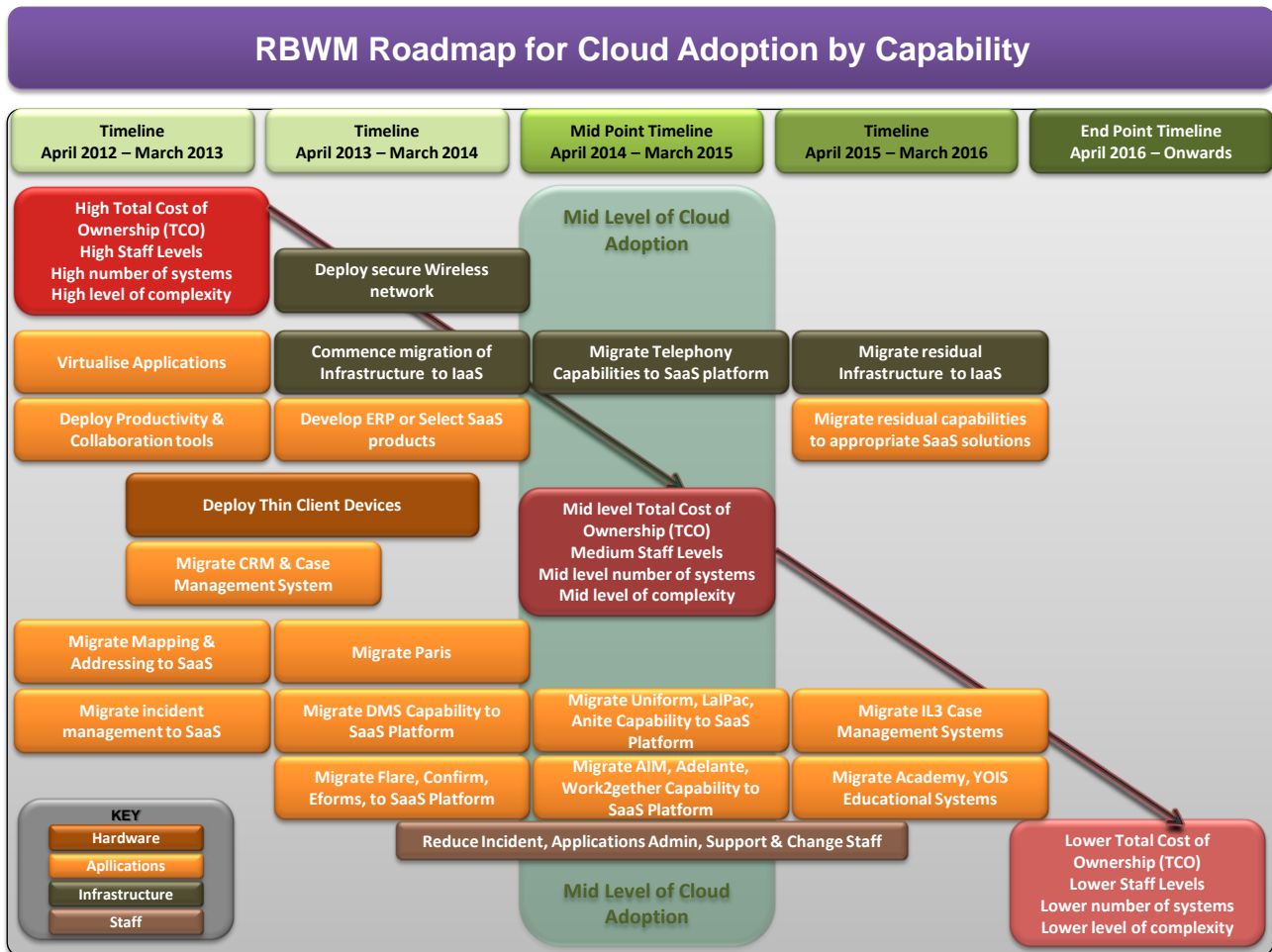
Implementation of the ICT Strategy is divided into a number of technical work streams:

Security	Perimeter and data security are the fundamental foundations upon which any infrastructure should be designed. For this reason, security is at the very top of all design and implementation decisions.
Systems Integration	Today, the majority of ICT effort goes into maintaining and upgrading on-site infrastructure. Post implementation the focus of ICT will be on innovation and improvement.
Server Virtualisation	Modern ICT software runs on virtual servers, reducing the number of physical machines needed. This saves money and improves reliability as fewer devices mean fewer faults.
Infrastructure as a Service (IaaS)	On-site data centres are expensive to run, with frequent investments needed for upgrades, security and resilience. Third party dedicated hosting provides all of these services to a greater level of assurance at a lower overall cost.
Virtual Desktop Infrastructure	Desktop virtualisation is software technology that separates the desktop environment and associated application software from the physical device that is used to access it. This will allow us to move away from expensive desktop and laptop computers that carry all of our business applications. Our new environment will provide low cost thin client devices and the ability to work from any location with a council network or standard internet connection.
Public Service Network	Beyond the boundaries of council offices, we utilise a number of national networks to communicate across wide geographies. Running multiple networks causes duplication and therefore additional costs. Our objective is to replace all of those network services with just one, through a single service provider.
Telephony & Unified Communications	Our internal telephone systems, ACD (automated call distribution) switchboard and mobile phone contracts are all based on out-of-date, expensive technologies with much of that technology located within our offices. Modern telephony solutions have little or no on-site infrastructure and significantly greater functionality at a lower cost. We will be replacing all of our existing fixed desk and mobile phone solutions with up-to-date, integrated solutions with significantly lower investment and running costs. We will also be providing additional tools such as Lync for presence and instant messaging.
Email and Collaboration Tools	Our existing email system is rapidly failing. Based on technology that is over a decade old and no longer supported, we will be moving to the latest Microsoft internet service which will guarantee us continuous upgrades to the latest version of email software. As the solution is “cloud based”, not locally hosted, we will be assured of the best possible performance at all times. We will also be extending this service to include Word, Excel, PowerPoint, Project and Visio productivity tools.
Business Application Rationalisation	Setting aside the various document and case management systems. There are hundreds of business applications, many of which provide limited functionality to very few users. We will be working with third-parties to identify solutions that reduce the number of applications, drive up interoperability and reduce the overall cost of those services.



## Appendix B – Timetable for Infrastructure Initiatives

The following diagram shows the timeline for delivering the ICT Strategy presented to Cabinet in June 2012:



Whilst some dates have slipped in the past, the recent acceleration means that overall we are bringing forward the end dates for implementing the infrastructure, as shown below:

Project	Timeframe
Server Virtualisation	December 2012
Virtual Desktop Infrastructure (VDI)	September 2013
Office Collaboration and Productivity Tools	October 2013
Document Management	November 2013
Mobile Telephony Tender	June 2013
Wireless Networking Tender	June 2013
Public Services Network Tender	November 2013
Data Centre Tender	November 2013
Desktop and Contact Centre Telephony Tender	January 2013
Business Applications Rationalisation	Through to 2014/15

## Appendix C – Forthcoming Reports to Senior Management / Members

In June 2012, a number of reports were identified as being forthcoming to senior management and/or Members. For those reports presented, the current status is as follows:

- Work on Thin Clients began in December 2012 and is due to complete across the whole Council by September 2013.
- The Smarter Working programme began implementation in May 2013 with a projected end date of the end of this year.
- Changes to the Business Transformation team, project reporting, governance and processes began in January 2013 and were completed, with approval from Cabinet in May 2013.

A further report on Mobile Telephony, not included in the June 2012 update, has also been presented to and approved for the re-tendering of this contract. That process has since been completed and at the time of publication of this update, is at the preferred bidder stage.

The following reports are to be presented to senior management and/or Members during 2013.

<b>TABLE OF FORTHCOMING REPORTS AS OF MAY 2013</b>		
<b>Reports to develop</b>		
<b>Report</b>	<b>Considering</b>	<b>Likely Timeframe</b>
Infrastructure as a Service (IaaS)	Removing data centre infrastructure off-site	August 2013
Public Services Network	Consolidating our existing wide area networks with just one.	August 2013
Software as a Service (SaaS)	Replacing there Customer Relationship Management applications with a single version	September 2013
Fixed Telephony	Replacing the aging in-house telephone system with a modern, cloud based one	September 2013
Application Rationalisation	Plans to consolidate and/or upgrade a number of core business applications	October 2013

## Appendix D – Projected Savings and Costs Avoided

The following two tables show ICT revenue expenditure projections and savings between 2012 and 2015. By implementing the ICT Strategy we should deliver £234,000 revenue savings for 13/14, with a further £450,000 during 14/15. When added to the £214,000 savings made in 12/13, overall we are reducing revenue expenditure by £898,000.

Description of Revenue Expenditure	12/13 £000's	13/14 £000's	14/15 £000's
ICT Team Revenue Spend (staff and infrastructure)	2,660	2,426	2,175

Description or Revenue Savings	000's
Organisational restructuring	214
<b>Sub total 2012/13</b>	<b>214</b>
Mobile telephony contract savings	116
Cancellation of Escrow agreements	4
Software house license reduction from £46.8K to £23.94	22
Five year total discount for adopting new document management system	34 <sup>1</sup>
Further infrastructure, licensing and structural savings	57
<b>Sub total 2013/14</b> ( <sup>1</sup> Document. Management saving is over five years)	<b>234</b>
PSN network consolidation ( 3 networks into 1)	100
VDI implementation – existing thin client decommissioned	41
Further infrastructure, licensing and structural savings	308
<b>Sub total 2014/15</b>	<b>450</b>
<b>Total</b>	<b>898</b>

Capital cost avoidance by implementing the ICT Strategy shows a total of £972,000 over the period:

Description of Capital Costs Avoided	000's
Cloud telephony – hardware upgrade not required	82
Data Centre transfer to IaaS - ESX environment not required	700
<b>Sub total 2013/14</b>	<b>782</b>
VDI implementation - network not required	90
Data Centre transfer to IaaS - SAN upgrade not required	100
<b>Sub total 2014/15</b>	<b>190</b>
<b>Total</b>	<b>972</b>

To date we have one capital expenditure bid for the VDI thin client rollout, shown below. As each business case is developed, additional capital costs may be identified.

Capital Spend	12/13 (000's)	13/14 (000's)	14/15 (000's)	Total (000's)
CN54 VDI Desktop Replacement	386	359	0	745

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## RESERVE ANALYSIS

Reserve Name	Actual					Reserve Details
	10/11 £000's	11/12 £000's	12/13 £000's	13/14 £000's	14/15 £000's	
<b>Usable</b>						
1 General Fund	4,168	4,368	6,184	5,322	4,606	The General Fund is the main revenue fund from which the Cost of Services is met.
2 Insurance Reserve	2,513	2,243	2,134	1,709	1,474	The Council maintains an internal insurance provision to cover the policy excesses met by the Council under its insurance arrangements for claims for damage to its own assets and its financial exposure to legal liability claims from third parties and employees.
3 Capital Reserves	2,232	1,908	3,443	3,086	1,749	Primarily used for funding capital expenditure on short life assets and other capital schemes that are not funded by any other means.
4 Economic Contingency Fund	1,089	1,089				Balance transferred into the Development Fund
5 Support for Community Well-being	(10)					
6 Equipment Maintenance Funds	136	144	44	44		
7 Nature Reserve Maintenance Fund	129	129	129	126	123	The Nature Reserve Maintenance Fund relates to funds set aside for the future upkeep of the Arthur Jacob Nature Reserve.
8 Corporate Development Fund	971	450	1,514	1,978	1,263	This reserve is supported by contributions from the General Fund. The reserve is utilised to pump-prime savings generating initiatives and general infrastructure support around the Borough. Each scheme is subject to Members' approval.
9 Firestation Maintenance Fund (WAC)	8	12	16	19	25	The Firestation Maintenance Fund (Windsor Arts Council) is a fund to help the further plans of the Windsor Arts Council to provide professional quality community arts programming in order to support, educate, inspire and promote the arts and art appreciation in the Windsor community.
10 Grave Maintenance Fund	2	2	2	2	2	Is a very small fund to assist with grave maintenance in the Borough.
11 Thames Path Missing Link Fund			10	20	20	Participatory Budget - The reserve holds funding for the campaign to provide £30m of riverside 'missing link' path upstream of Bridge Gardens in Maidenhead.
12 Legacy Bridge Fund			25	25	25	Participatory Budget - The reserve holds funding for the campaign in Windsor to provide a permanent footbridge over the Thames as a legacy of the 2012 Olympic and Paralympic Games for which a temporary footbridge was installed. The campaign group must raise the £3m needed for the scheme.
13 Capital Grants Unapplied	13,173	11,616	15,174	14,185	8,292	This reserve holds capital grants when all conditions of the grant have been met. The grant is recognised in the Comprehensive Income & Expenditure Statement and reversed out to the reserve via the Movement in Reserves Statement.
14 School Revenue Balances & DSG Reserve	2,919	4,447	4,712	5,101	4,229	School Revenue Balances - Schools receive delegated funding (known as the Individual Schools Budget (ISB)) each year to support expenditure on pupils. At the end of the year, schools may overspend or underspend their budgets and balances are carried forward to the following year as a deduction or addition to their budget share. School revenue balances are the net total of all maintained schools' (not academies) reserves at the 31 March 2015. Balances exclude outstanding loans to schools. Dedicated Schools Grant Reserve - Dedicated Schools Grant is a ring-fenced grant paid by the Education Funding Agency in support of the local authority's Schools Budget, which covers schools' delegated budget shares (ISB) and central expenditure budgets such as those for pupils with high needs, and central SEN support services.
15 Capital Receipts Reserve	366		600			Capital Receipts from the sale of property. Amounts are used fairly quickly to fund the capital programme
<b>Total Usable</b>	<b>27,696</b>	<b>26,408</b>	<b>33,987</b>	<b>31,617</b>	<b>21,808</b>	

## RESERVE ANALYSIS

Reserve Name	Actual					Reserve Details
	10/11 £000's	11/12 £000's	12/13 £000's	13/14 £000's	14/15 £000's	
<b>Unusable</b>						
16 Capital Adjustment Account	333,614	289,689	248,025	254,654	235,557	The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 7 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.
17 Revaluation Reserve	29,838	143,223	123,623	128,477	135,139	The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are: <ul style="list-style-type: none"> <li>revalued downwards or impaired and the gains are lost</li> <li>used in the provision of services and the gains are consumed through depreciation, or</li> <li>disposed of and the gains are realised.</li> </ul> The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.
18 Pensions Reserve	(104,720)	(173,925)	(186,050)	(203,291)	(264,133)	The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.
19 Collection Fund Adjustment Account	(10)	101	240	(897)	2,720	The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax / NNDR income in the Comprehensive Income and Expenditure Statement as it falls due compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund. Following the localisation of business rates, a separate adjustment account for business rates has been created.
20 Accumulated Absences Account	(4,654)	(4,600)	(3,373)	(3,300)	(2,914)	The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.
<b>Total Unusable</b>	<b>254,068</b>	<b>254,488</b>	<b>182,465</b>	<b>175,643</b>	<b>106,369</b>	
<b>Total Reserves Carried forward</b>	<b>281,764</b>	<b>280,896</b>	<b>216,452</b>	<b>207,260</b>	<b>128,177</b>	

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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